

NORTH YORKSHIRE COUNTY COUNCIL



QUARTERLY MEETING

11 November, 2015

**Summons, Agenda, Minutes
and Reports**

QUESTIONS

Council Procedure Rules 2.4 and 10 set out the procedures for asking questions at the County Council Meeting.

2.4 REPORTS, STATEMENTS AND QUESTIONS

- (a) Any reports of the Executive or committees shall, whenever possible, be printed and circulated to Members of the Council before the meetings at which they are to be considered.
- (b) The Leader of the Council may make a statement to the Council on any matters relevant to the Council and any portfolio holder (including the Leader if he/she holds a portfolio) or Chairman of any overview and scrutiny committee may make a statement to the Council on any matters relevant to that portfolio or the work of that overview and scrutiny committee. Members of the Council may, without notice, ask the Member who made the statement questions arising from matters raised in that statement or may ask any questions on matters in that portfolio not mentioned in the statement, but unless notice has been given by 10 am the previous day the person to whom the question has been put may respond in writing, with a copy being placed in Members' Group Rooms. The provisions of Council Procedure Rule 10 (b), (c), (d) and (e) shall apply to questions under this Council Procedure Rule.
- (c) No Member shall speak more than once or for more than two minutes on any statement made by the Leader or a portfolio holder or Chairman of the Scrutiny Board or of an Overview and Scrutiny Committee, except that one representative of each Group may speak for 5 minutes when responding to the statement made by the Leader. The Leader or portfolio holder or Chairman of the Scrutiny Board or of an Overview and Scrutiny Committee making the statement is not limited in the time allowed to make the statement or limited in time or frequency of speaking when responding to questions.

10. QUESTIONS BY MEMBERS

- (a) In addition to his/her right under Council Procedure Rule 2.4 to ask questions of the Leader or a portfolio holder or Chairman of an overview and scrutiny committee or in any report, a Member may ask the Chairman of any committee, other than an overview and scrutiny committee, any questions relating to the business of the Council or may ask the Chairman or nominated member of the North Yorkshire Police Authority, the North Yorkshire Fire and Rescue Authority, the North York Moors National Park Authority or the Yorkshire Dales National Park Authority, a question on the discharge of the functions of such Authority.
- (b) Every question shall be put and answered without discussion, but the person to whom a question has been put may decline to answer.
- (c) With the consent of the Chairman of the Council, the Member who has asked a question may ask a supplementary question arising out of the reply.
- (d) Where the information asked for in a question is contained in any of the Council's publications, it shall be deemed a sufficient reply if the publication containing the information is indicated.
- (e) Where the reply to any question cannot conveniently be given orally, it shall be deemed a sufficient reply if the answer is supplied to the Member asking the question as soon as reasonably possible and copies shall at the same time be placed in the Members' Group Rooms.
- (f) The Chairman shall call on Members to ask questions under this Council Procedure Rule in the order of respondent set out below and, within that order, in the order in which notice of questions was given to the Head of Legal and Committee Services by noon the previous day. In the absence of prior notice having been given, Members must inform the Chairman of their wish to ask a question and these will be called in the order received, but after questions of which prior notice was given.
- (g) The time limit for questions under this Council Procedure Rule for each respondent will be 5 minutes. Once the time allocated for any respondent has expired at any meeting, the Chairman shall not permit any further questions to be asked of that respondent under this Council Procedure Rule but, if a question or response has been started it may be completed, irrespective of the time limit, as may any response to any question being asked when the time limit is reached.

Order of questions

- (i) to the Chairman of the Standards Committee;
- (ii) to the Chairman of an Area Committee;
- (iii) to the Chairman of any other of the Council's committees;
- (iv) to the Chairman or other representative of:-
 - North Yorkshire Fire and Rescue Authority
 - North Yorkshire Police Authority
 - North York Moors National Park Authority
 - Yorkshire Dales National Park Authority



NORTH YORKSHIRE COUNTY COUNCIL

PLEASE NOTE: Meeting commences at the earlier time of 10.00 am to facilitate an adjournment at approximately 10.50 to mark Remembrance Day

You are hereby summoned to attend the Meeting of the County Council to be held at County Hall, Northallerton, on **Wednesday, 11 November 2015 at 10.00 am**, at which the following business will be transacted.

Recording is allowed at County Council, committee and sub-committee meetings which are open to the public, please give due regard to the Council's protocol on audio/visual recording and photography at public meetings, a copy of which is available to download below. Anyone wishing to record is asked to contact, prior to the start of the meeting, the Assistant Chief Executive (Legal and Democratic Services) whose details are shown at item 4 of this Agenda. We ask that any recording is clearly visible to anyone at the meeting and that it is non-disruptive. <http://democracy.northyorks.gov.uk>

BUSINESS

1. To move that the **Minutes of the meeting of the County Council held on 22 July 2015** having been printed and circulated, be taken as read and be confirmed and signed by the Chairman as a correct record.
(Pages 1 to 7)
2. **Chairman's Announcements** - Any correspondence, communication or other business brought forward by the direction of the Chairman of the Council.
3. **A Statement by the Leader of the Council**
(Pages 8 to 11)
4. **Public Questions or Statements**

Members of the public may ask questions or make statements at this meeting if they have given notice to Barry Khan, Assistant Chief Executive (Legal and Democratic Services) – contact: barry.khan@northyorks.gov.uk) by **midday on 6 November 2015**, three working days before the day of the meeting. Each speaker should limit themselves to 3 minutes on any item.

If you are exercising your right to speak at this meeting, but do not wish to be recorded, please inform the Chairman who will instruct anyone who may be taking a recording to cease while you speak

5. To consider the **report and recommendations of the Executive** and make decisions on them.

Report only (Pages 12 to 24)
Appendix 1 to the Report (Pages 25 to 44)
Appendix 2 to the Report (Pages 45 to 50)

- Proposals for Revision to County Council guidance on Transport Issues including Standards for Parking for Developer Funded works within North Yorkshire
- Household Waste Recycling Centre policy amendments
- Appointments to Committees and Outside Bodies

6. To consider the **report and recommendations of the Audit Committee** and make a decision on them.

(Pages 51 to 58)

- Annual Report

7. **Statements of Executive Members**, in the order set out below, followed by **Statements by the Chairmen of the Overview and Scrutiny Committees**
(Pages 59 to 89)

Executive Members:

- (a) Children and Young People's Services responsibilities for schools and early years. (Portfolio holder: County Councillor Arthur Barker).
- (b) Stronger communities, public health, Legal and Democratic Services and the role of area committees. (Portfolio holder: County Councillor David Chance).
- (c) Highways, road safety, access to the countryside (including Broadband, mobile phone coverage) public transport (Portfolio holder: County Councillor Don Mackenzie)
- (d) Waste Services, Library and Information Services, economic development, rail strategy, trading standards (Portfolio holder: County Councillor Chris Metcalfe).
- (e) Children and Young People's Services with responsibility for foster and adoption, children's social care and prevention (Portfolio holder: Janet Sanderson)
- (f) Adult social care and health integration (Portfolio holder: Clare Wood)
- (g) Central services specifically Finance and HR issues (Portfolio holder: County Councillor Gareth Dadd).

(Statement not yet available – to follow)

Overview and Scrutiny Committee Chairmen:

- (h) Scrutiny Board (Chairman: County Councillor Elizabeth Casling).
- (i) Transport, Economy and Environment Overview and Scrutiny Committee (Chairman: County Councillor Andrew Backhouse).
- (j) Scrutiny of Health Committee (Chairman: County Councillor Jim Clark).
- (k) Young People Overview and Scrutiny Committee (Chairman: County Councillor Janet Jefferson).
- (l) Care and Independence Overview and Scrutiny Committee (Chairman: County Councillor Patrick Mulligan).

- (m) Corporate and Partnerships Overview and Scrutiny Committee (Chairman: County Councillor Derek Bastiman).

Members of the Council may, without notice, ask the Member who made the statement questions arising from matters raised in that statement or may ask any questions on matters in that portfolio not mentioned in the statement, but **unless notice has been given by 10 am on 10 November 2015**, the person to whom the question has been put may respond in writing, and this is then circulated to all Members.

8. Council Procedure Rule 10 Questions

RICHARD FLINTON
Chief Executive Officer

County Hall,
NORTHALLERTON
3 November 2015

BARRY KHAN,
Assistant Chief Executive
(Legal and Democratic Services)



NORTH YORKSHIRE COUNTY COUNCIL

Minutes of the Annual General meeting of the County Council held at County Hall, Northallerton on 22 July 2015 at 10.30 am.

Present:-

County Councillor David Jeffels in the Chair.

County Councillors Val Arnold, Margaret Atkinson, Andrew Backhouse, Arthur Barker, Philip Barrett, Derek Bastiman, Bernard Bateman MBE, David Billing, John Blackburn, John Blackie, David Blades, Eric Broadbent, Lindsay Burr, Jean Butterfield, Liz Casling, David Chance, Jim Clark, John Clark, Richard Cooper, Sam Cross, Gareth Dadd, Margaret-Ann de Coursey-Bayley, John Ennis, John Fort BEM, Andrew Goss, Helen Grant, Bryn Griffiths, Tony Hall, Michael Harrison, Roger Harrison-Topham, Michael Heseltine, Robert Heseltine, Peter Horton, Bill Hout, David Ireton, David Jeffels, Janet Jefferson, Anne Jones, Mike Jordan, Andrew Lee, Carl Les, Cliff Lunn, Don Mackenzie, Penny Marsden, Brian Marshall, Shelagh Marshall OBE, John McCartney, Heather Moorhouse, Patrick Mulligan, Robert Packham, Stuart Parsons, Caroline Patmore, Chris Pearson, Joe Plant, Tony Randerson, John Ritchie, Janet Sanderson, John Savage, Elizabeth Shields, Andy Solloway, Peter Sowray, Tim Swales, Helen Swiers, Cliff Trotter, John Weighell, Richard Welch, James Windass and Clare Wood.

County Councillor David Jeffels in the Chair

Minutes

It was moved and seconded that the Minutes of the meeting of the County Council held on Wednesday, 20 May 2015, the having been printed and circulated, are taken as read and confirmed and signed by the Chairman as a correct record.

The vote was taken and, on a show of hands, the motion was declared carried with none against and no abstentions.

Resolved -

90. That the Minutes of the meeting of the County Council held on Wednesday, 20 May 2015, having been printed and circulated, are taken as read and are confirmed and signed by the Chairman as a correct record.

Chairman's Announcements

The Chairman noted the apologies for absence received from County Councillors Bob Baker, Chris Metcalfe, David Simister, and he welcomed Honorary Aldermen Michael Knaggs and David Lloyd-Williams, and the graduate trainees who were present to the meeting.

Statement by the Leader of the Council

County Councillor Carl Les made a statement, under Council Procedure Rule 2.3, as Leader of the Council, a summary of the key points of which had previously been circulated and which appear in the Minute Book (pages 7165 - 7166). County Councillor Carl Les then responded to various questions.

Public Questions or Statements

No notice had been received of questions or statements from members of the public.

Report of the Executive Revenue Budget 22014/2015

The recommendations in paragraph 1 of the report (pages 7168 - 7169) were moved and seconded.

The vote was taken and, on a show of hands, the motion was declared carried, with none against and no abstentions.

Resolved –

91.

That County Council:-

(i) notes the position on the draft outturn position for the County Council's 2014/15 Revenue Budget as summarised in **paragraph 4.6**

(ii) approves the proposed carry forward of certain unspent budgets at Corporate and Directorate level totalling £23,397k as detailed in **paragraphs 4.19 and 4.20**

(iii) notes the latest position on the GWB (**paragraphs 4.31 to 4.45 and Appendix I**

(iv) note the position of other earmarked reserves as detailed in **paragraph 4.46 to 4.53 and Appendix J**

(v) notes the procedure that will be followed by the Audit Committee in respect of the approval of the statutory Statement of Accounts as described in **paragraphs 4.75 to 4.81**

(vi) notes the investments approved by the Executive (**paragraphs 4.54 to 4.74**) as below

a) authority is delegated to the Corporate Director, Business and Environmental Services in consultation with the Corporate Director, Strategic Resources and the Executive Members for both Highways and Finance to agree terms as necessary to drawdown up to £1,212k of funding from General Working Balances for the South Cliff works in Scarborough as set out in paragraphs 4.56 to 4.65.

b) authority is delegated to the Corporate Director, Children & Young People's Services to progress with the Education in Scarborough initiative as outlined in paragraphs 4.66 to 4.69 with funding of £750k from General Working Balances.

c) £792k is provided for County Councillor Locality Budgets from General Working Balances (in line with paragraphs 4.70 to 4.73) and that a further report is brought back to the Executive to agree a scheme for application of the locality budgets.

Capital Outturn 2014/2015

The recommendations in paragraph 2 of the report (pages 7169 - 7170) were moved and seconded.

The vote was taken and, on a show of hands, the motion was declared carried, with none against and no abstentions.

Resolved –

92. That County Council:

(a) notes the position on capital outturn as detailed in Appendices A to E;

(b) approves the proposed carry forward to 2014/15 of the net capital underspend totalling £1,418k as set out in paragraph 5.12;

(c) notes the financing of capital expenditure, as detailed in paragraph 5.14 and Appendix F including the use of County Farms capital receipts to finance capital spending as explained in paragraph 5.22, approved by the Executive 16 June 2015;

(d) notes the financing of ICT infrastructure as detailed in paragraphs 5.32 to 5.34 approved by the Executive 16 June 2015;

(e) notes that with the exception of (d) above that no action be taken at this stage to allocate any further additional capital resources (paragraph 5.30)

Highway Infrastructure asset Management Plan (HIAMP) Strategy

The recommendations in paragraph 3 of the report (page 7171) were moved and seconded.

The vote was taken and, on a show of hands, the motion was declared carried, with none against and one abstention.

Resolved –

93. That County Council approve adoption of Highway Infrastructure Asset Management Strategy.

Working Together – North Yorkshire Compact

The recommendations in paragraph 4 of the report (page 7172) were moved and seconded.

The vote was taken and, on a show of hands, the motion was declared carried, with none against and no abstentions.

Resolved –

94. That the County Council adopts the refreshed North Yorkshire Compact.

Appointments to Committees and Outside Bodies

The recommendations in paragraph 5 of the report (pages 7173 - 7174) and the addendum circulated during the meeting were moved and seconded.

The vote was taken and, on a show of hands, the motion was declared carried, with none against and no abstentions.

Resolved -

95.

(i) That the appointments made and clarified by the Chief Executive using his delegated authority since the last meeting are noted:

Care and Independence Overview and Scrutiny Committee

County Councillor Bill Hoult (Liberal Democrat) to replace Lindsay Burr (NY Independent)

Scrutiny of Health Overview and Scrutiny Committee

Vice Chairman - County Councillor Margaret-Ann de Courcey-Bayley (Liberal Democrat) to replace County Councillor Philip Barrett (NY Independent).

Transport, Economy and Environment Overview and Scrutiny Committee

County Councillor Chance removed from this Committee.

Clarification: County Councillor Jeffels retains his seat on this Committee although he is no longer Chairman.

Young People Overview and Scrutiny Committee

Clarification: County Councillor Shields retains her seat on this Committee although she is no longer Chairman.

(ii) That the following appointments are approved:

Care and Independence

County Councillors Tim Swales, Jim Clark and Val Arnold are appointed in place of County Councillors Joe Plant, Liz Casling and Penny Marsden.

Corporate and Partnerships

County Councillor Cliff Lunn is appointed in place of County Councillor John Ennis

Pension Fund Committee

County Councillor Bill Hoult replaces Lindsay Burr as the Liberal Democrat substitute.

Pension Board

County Councillor Mike Jordan, as Chairman of Audit Committee, is appointed to the newly formed Pension Board as the North Yorkshire Council representative.

Other Pension Board members - for information:

Name	Position
David Portlock	Chair
County Cllr Mike Jordan	Employer representative
Cllr Ian Cuthbertson	Employer representative
Cllr Brian Phillips	Employer representative
Louise Branford-White	Employer representative
Ben Drake	Scheme Member representative
Stella Smethurst	Scheme Member representative
Mandy Swithenbank	Scheme Member representative
Gordon Gresty	Scheme Member representative

Scrutiny of Health

District Council Representatives:

Craven - Councillor Linda Brockbank

Substitute Councillor Wendy Hull replaces David Staveley

Hambleton - Councillor Kevin Hardisty replaces Peter Bardon (no named substitute)

Harrogate – Substitute Councillor Paul Haslam replaces Helen Flynn

Richmondshire – Councillor Karin Sedgwick replaces Tony Pelton

Substitute Councillor Jamie Cameron replaces Tony Duff

Ryedale – Councillor Bob Gardiner replaces John Paper

Selby – Councillor Judith Chilvers replaces Kay McSherry (no named substitute)

County Councillor Cliff Trotter is appointed in place of County Councillor Patrick Mulligan

Health & Wellbeing Board

District Councils Representative: Councillor Richard Foster, Leader Craven District Council - replaces Councillor John Blackie, Richmondshire District Council.

NHS England, North Yorkshire and Humber Area Team - Julie Warren replaces Matt Nelligan.

(For information: County Councillors Janet Sanderson and David Chance have replaced County Councillors Tony Hall and Don Mackenzie.)

North Yorkshire Fire and Rescue Authority

County Councillor Elizabeth Shields is appointed second Liberal Democrat substitute.

North York Moors National Park Authority

County Councillor David Jeffels is nominated to replace County Councillor David Chance.

**Report of the Assistant Chief Executive (Legal and Democratic Services)
Constitution Review 2015
Proposals to change the current process for
Disciplinary/Capability Dismissal Appeals**

The recommendations in paragraph 6 of the report (page 7294) having been moved and seconded, it was moved by County Councillor Bill Houlton and seconded by County Councillor Bryn Griffiths as an amendment:

That at the end of recommendation, after “approved” the following sentence be inserted regarding the proposed exemption:

“Nothing in the foregoing sentence will prejudice the right of the staff member affected to choose for the appeal to be heard before the Employment Appeals Committee comprising three elected members.”

The Council divided and, on a show of hands, the amendment was declared lost.

After further debate, the Council divided and, on a show of hands, the motion was carried, with 23 against and 2 abstentions. Of those voting against the motion, a number of County Councillors asked for their votes to be recorded including: John Blackie; John Clark; Sam Cross; Andrew Goss; Helen Grant; Bill Houlton; Peter Horton; Anne Jones; Stuart Parsons.

Resolved –

96. That the proposed changes to the current process for Disciplinary/Capability Dismissal Appeals are approved.

**Statements of Executive Members and
Chairmen of Overview and Scrutiny Committees**

County Councillor Gareth Dadd, the Executive Member for Central Services specifically Finance and HR issues made a statement, a summary of the key points of which had previously been circulated and which appears in the Minute Book (pages 7301 - 7302) and responded to questions.

County Councillor Arthur Barker, the Executive Member for Children and Young People’s Services responsibilities for schools and early years made a statement, a summary

of the key points of which had previously been circulated and which appears in the Minute Book (pages 7303 - 7305) and responded to questions.

County Councillor David Chance, the Executive Member for Stronger communities, public health, Legal and Democratic Services and the role of area committees made a statement, a summary of the key points of which had previously been circulated and which appears in the Minute Book (pages 7307 – 7310) and responded to questions.

County Councillor Don Mackenzie, the Executive Member for Highways, road safety, access to the countryside (including Broadband, mobile phone coverage) public transport made a statement, a summary of the key points of which had previously been circulated and which appears in the Minute Book (pages 7311 - 7312) and responded to questions.

County Councillor Carl Les made a statement, in the absence of Chris Metcalfe, the Executive Member for Waste Services, Library and Information Services, economic development, rail strategy, trading standards, a summary of the key points of which had previously been circulated and which appears in the Minute Book (pages 7313 - 7318) and responded to questions.

County Councillor Janet Sanderson, the Executive Member for Children and Young People's Services with responsibility for fostering and adoption, children's social care and prevention made a statement, a summary of the key points of which had previously been circulated and which appears in the Minute Book (pages 7319 - 7322) and responded to questions.

County Councillor Clare Wood, the Executive Member for adult social care and health integration made a statement, a summary of the key points of which had previously been circulated and which appears in the Minute Book (pages 7323 - 7324) and responded to questions.

The written statements of the Chairmen of the Scrutiny Board and the Overview and Scrutiny Committees (pages 7325 - 7342) having previously been circulated, and responded to questions.

Council Procedure Rule 10 Questions

There were no Council Procedure Rule 10 questions.

Meeting closed at 13.00.

NORTH YORKSHIRE COUNTY COUNCIL**11 NOVEMBER 2015****STATEMENT OF THE LEADER**
COUNTY COUNCILLOR CARL LES**1. Devolution**

The issue of devolution has captured a large part of our time over recent months. As many colleagues will have picked up not least from the Prime Minister's own comment when in Yorkshire, things are complex and subject to some dispute!

And in all this we must never forget or neglect the "day job" – educating children, safeguarding young people and adults, maintaining roads and all the rest.

I'm clear about the position that I would like us to achieve for the County and that is to have a meaningful and strong devolution settlement that covers the whole of the County area. My first preference is for that to be in a combination of councils from East, North and West Yorkshire in what is being described as the Greater Yorkshire devolution proposal. If that cannot be delivered then I am strongly supportive of a partnership that involves North Yorkshire, York and East Riding.

In terms of the Greater Yorkshire proposal I have been struck over the last few months in my discussions with business leaders how supportive they are of this proposal. They see the benefits of larger sectors of industry working together across local government boundaries that are arbitrary lines on maps in a powerful partnership with a wider public sector to deliver more growth for the region and to collectively have a stronger voice with government.

As I said above there are divisions across Yorkshire. South Yorkshire is moving forward as its own combined authority and at present there is opposition in West Yorkshire to being involved in a Greater Yorkshire model.

Given the potential blockage in West Yorkshire to a Greater Yorkshire proposition we have been working with colleagues across North Yorkshire York and East Riding to develop a series of meaningful "asks" from government that would enable our partnership to have greater control and influence on our own economic destiny. Officer working groups, each led by a Chief Executive of a local authority from within the area, have developed these asks in more detail.

Positive discussion on these asks has taken place with Government in an effort to move the individual issues forward even though discussion around the geography of the partnership has not been finalised.

At this moment in time there is still a third option that covers part of North Yorkshire and that is for a devolution proposal involving West Yorkshire, Selby, Craven, Harrogate and York. I remain opposed to this as a geographic basis for devolution. I strongly feel there are better alternatives for all the residents we represent in all parts of the County that deliver more growth and investment and I cannot agree to a proposition that disadvantages another significant part of the county area.

This agenda is changing by the week, and even by the day, and I am sure I may have more to say on this matter at the County Council meeting.

And once we have agreement about what the wiring looks like, and how we can work together and with central government, and what that will mean for our residents and businesses and the service we will give them, then we will need to sell the benefits to them , to give them confidence that the “day job” will continue.

2. Local Government Finance

We are at the time of year where we are focusing on future year’s budget settlements particularly in the lead up to the comprehensive spending review announcement on the 25th November 2015 and the more detailed Local Government settlement that is expected just a few days before Christmas. The period of austerity continues and we know that all government departments have been asked to model spending reductions of between 25% and 40%. We have drawn up our own assumptions using information from the Office of Budget Responsibility and previous statements made by the Chancellor but we wait to see whether these are in line with the actual statement that the Chancellor will make on future spending allocations, and what changes will be made to previous deliberations following the House of Lords opposition to welfare reform.

We do know the situation will be very difficult and will be compounded by pressures that we face from within our own services most notably adult social care along with announcements that have already been made such as the National Living Wage. I’m sure we all collectively recognise the many benefits of an increased living wage but it does have an impact on council finances and if this isn’t taken in to account in the comprehensive spending review will have an impact on the delivery of services. Our current estimate is that implementing the living wage in full will directly cost the Council an additional £3m with schools picking up a further £3m. In addition to this we also know that there will be impact upon the Council’s supply chain that is likely to be passed back to us and this is likely to be much greater than the Council’s own direct costs. Financial challenges in the Health Service are also likely to have significant impacts for us.

The positive aspect of our own situation is that we have a strong and sound financial position, we have solid financial plans in place and we have been delivering our

savings within the 2020 North Yorkshire Programme ahead of expectations. There will be the usual programme of Member's Seminars to enable all councillors to understand the financial position as and when it is set out to us.

There has however already been an announcement by the Chancellor of the Exchequer in relation to the future funding of Local Government. George Osborne stated that by 2020 Local Government would retain 100% of business rates. As an overall statement of intent I welcome the ability for North Yorkshire to have more control over its own funding. However there is little detail at present and this is certainly an issue where there will be considerable "devil in the detail". It is likely that there will be some type of redistribution to establish a base position and the increases in business rates beyond that base line will then flow to Councils (as will reductions). It is imperative that the benefits of this new approach follow service responsibility and the present position of a 4:1 ratio of distribution of business rates to districts will not be tenable in the future. The largest elements of local government expenditure are adult social care, children's services and the maintenance of highway infrastructure. Future funding needs to reflect these realities. In terms of defining any base line position the essential characteristics of North Yorkshire also need to be recognised in terms of an ageing population and the cost of delivering rural services. We will engage in the discussions that will take place around this issue in the coming years and I will keep members of the Council updated in respect of these issues.

3. North Yorkshire Partnership Conference

I was delighted to attend and host this conference which brings together the Statutory Public Sector with the Voluntary Community Sector. Ideas and opportunities were discussed and shared throughout the day with the aim of enriching and benefiting our communities, and recognising the varied, excellent and essential work that our Third Sector does.

The highlight of the day was the launch of the North Yorkshire Community Awards, a brand new and well received initiative introduced this year by our Chairman, David. The Awards were presented out by our Chairman and showcased and recognised the actions of special people in our community who work tirelessly for others. My congratulations go to the winners of the four awards

Best Community Group: Osmotherly Community Group

Osmotherly Community Group - organise coffee mornings and soup lunches to reduce loneliness and isolation by bringing together people all ages, including young children and families, the elderly, recently bereaved, men living alone, those with recent health issues, and the housebound. The group raises money for a wide range of local and national charities.

Best Community Project: Corrina and Friends

Corrina and Friends - Harrogate's first non-profit pay-what-you-feel café, which operates like any other café, but uses food donated by businesses and the public and all proceeds go to the project. Every day at 5pm, the cafe opens to the homeless and vulnerable to take leftover meals or food. The project also delivers emergency food parcels and supplies furniture to local people in need.

Volunteer of the Year: John Scoble

John Scoble – set up a 'Music in the Community' project, aimed at all ages, teaching the ukulele to people aged 9 to 90 in a variety of different groups in the Ryedale and Scarborough areas (including Sight Support). These groups have gone on to perform in public, helping to raise thousands of pounds for charity and entertainment for many hundreds of people.

Young People Volunteering Award: Easingwold School Youth Peer Mentors

Easingwold School Youth Peer Mentors - The peer mentors help other young people with many issues: the transition from primary to secondary school, confidence and self-esteem issues, family issues, socialisation, illness, sexuality and gender, equality, resilience, responsibility. The mentors do a lot of work around self-esteem and can signpost their mentees to other agencies when needed; because of their age and the trust built between them, they have much success in this area.

The Report of the Executive

The Executive met on Tuesday, 28 July 2015 commencing at 11.00 am. County Councillor Carl Les in the Chair. County Councillors Arthur Barker, David Chance, Gareth Dadd, Chris Metcalfe, Janet Sanderson and Clare Wood.

Also in attendance: County Councillors David Blades.

The Executive met on Tuesday, 18 August 2015 commencing at 11.00 am. County Councillor Carl Les in the Chair. County Councillors Arthur Barker, David Chance, Gareth Dadd, Chris Metcalfe, Janet Sanderson and Clare Wood.

Also in attendance: County Councillors Andrew Backhouse, Derek Bastiman, Liz Casling, Patrick Mulligan.

The Executive met on Tuesday, 8 September 2015 commencing at 11.00 am. County Councillor Carl Les in the Chair. County Councillors Arthur Barker, David Chance, Gareth Dadd, Don Mackenzie, Chris Metcalfe, Janet Sanderson and Clare Wood.

The Executive met on Tuesday, 27 October 2015 commencing at 11.00am. County Councillor Carl Les in the Chair. County Councillors Arthur Barker, David Chance, Gareth Dadd, Don Mackenzie, Chris Metcalfe, Janet Sanderson and Clare Wood.

Also in attendance: County Councillors Andrew Backhouse, John Clark, David Ireton, Mike Jordan and Bob Packham

1: Proposals for Revision to County Council guidance on Transport Issues including Standards for Parking for Developer Funded works within North Yorkshire: The report was considered by the Executive on 27 October 2015, along with appendices 1A to 1F.

Background

'Transport Issues and Development – A Guide' was approved by the Executive on 24 September 2002 and adopted by the County Council on 23 October 2002. When adopted it complied with the relevant national planning guidance contained in Planning Policy Guidance 13, (PPG13) published in March 2001. 'Transport Issues and Development – A Guide' contained advice to assist developers proposing to build within North Yorkshire on the submissions they should include in any planning application to adequately address highways and transport issues. The document included the County Council's parking standards for development. The parking standards which were detailed in Appendix A to 'Transport Issues and Development – A Guide' were maximum standards in accordance with the national guidance in PPG 13. This aimed to encourage a move away from car use by restricting the ability to park cars and was adopted by the County Council to ensure advice on planning applications reflected national policy. Implementation of the PPG13 standard has resulted in issues with indiscriminate parking on the highway particularly in residential areas. Further pressure is put on the parking provision by the current practice for residents to treat garages as domestic storage and not a parking space.

PPG13 was withdrawn when the National Planning Policy Framework (NPPF) was introduced

in March 2012. This means that key elements of the County Council's guidance are no longer in line with national policy. In particular the NPPF removes the principle of maximum parking standards; the advice on parking is at paragraph 39 which states:-

"If setting local parking standards for residential and non-residential development, local planning authorities should take into account:

- *the accessibility of the development;*
- *the type, mix and use of development;*
- *the availability of and opportunities for public transport;*
- *local car ownership levels; and*
- *an overall need to reduce the use of high-emission vehicles."*

Since the introduction of the NPPF officers have ensured compliance with the NPPF by generally requiring residential developments to provide the maximum parking standard quoted in 'Transport Issues and Development – A Guide'. This pragmatic solution has ensured the County Council has been able to offer guidance which is not contrary to national policy but a formal change is required to bring the County Council's guidance in line with the NPPF. A report on this matter was taken to the Corporate Director and BES Executive Members on 3 July 2015 and the following decision was taken:

"To agree to the withdrawal of 'Transport Issues and Development – A Guide' save for Appendices B,C,D, and F(as amended).

- a) *To agree to the adoption, as an interim measure, of a revised Appendix A which will detail the revised minimum parking standards as set out in the report Paragraphs 5.3 to 5.7.*
- b) *To agree that the Corporate Director BES takes all necessary steps for a full review of parking standards; a full review of the requirements for Transport Assessments and a full review of the requirements for Travel Plans in conjunction with the local planning authorities within North Yorkshire.*
- c) *To agree that a further report be brought to Members following the conclusion of the review.*
- d) *To agree that a report goes to the Executive seeking approval for (a) to (d) above."*

A further report was taken to the Transport, Economy and Environment Overview and Scrutiny Committee on 14 October 2015. The committee supported the proposal to issue the interim advice containing minimum parking standards for residential development.

Policy Implications

Withdrawing the majority of 'Transport Issues and Development – A Guide', will remove guidance which no longer complies with national planning guidance. In future responses to planning applications, made on behalf of the County Council in its role as local highway authority, need to be clearly based on national policy so they will stand up to challenge through the Appeals process or judicial challenge.

Options

If the current guidance is, in the main, withdrawn to address the disparity between the County Council's guidance and national policy three options have been considered:

- Option A ○ No Action, retaining the existing advice and no review;
- Option B ○ Undertake a full review with regard to replacing 'Transport Issues and Development – A Guide' without any interim guidance being put in place
- Option C ○ Introduce interim advice on residential parking standards
 ○ Retain other elements of the guidance detailed in 5.1 below as an interim position and
 ○ proceed with a full review of all standards with regard to replacing 'Transport Issues and Development – A Guide'

The detailed considerations for each option are below.

Option A

Given the changes to national policy it is considered inappropriate to continue with the ad-hoc arrangements currently employed by officers to address the differences between local guidance and national policy. It is considered appropriate that as local highway authority NYCC should provide local guidance on parking standards. The 'do nothing' approach is not recommended.

Option B

Ideally this would be the option to adopt. However a full review will require formal consultation with partners including the ten planning authorities within North Yorkshire. This is by its nature a lengthy process. The new guidance would not be available for some time so could not be used for the current high volume of residential developments that are coming forward for approval.

Option C

This gives the opportunity to withdraw outdated guidance which is in conflict with national policy and establish interim standards to address the key issue of residential parking. It would enable more appropriate standards to be applied to the high volume of residential development currently coming forward for approval. A formal review of the full standards could then be undertaken including all the appropriate consultations.

It is considered that Option C provides the most appropriate route to adopt. As the proposals will change adopted County Council policy they were brought to the Executive for endorsement and recommendation to County Council.

Other considerations

'Transport Issues and Development – A Guide' contains other advice in addition to the parking standards; it is considered that some of this advice is worthy of retention in the interim as it provides useful guidance which is not in conflict with national policy; the majority of this advice is contained in the appendices. It is therefore proposed to retain the following appendices to 'Transport Issues and Development – A Guide' with some changes to assist developers and officers until the full review of the document is completed:

Appendix B:	Cycle Parking Facilities
Appendix C (all parts):	Parking Dimensional Requirements (with amendments)
Appendix D:	Check list for a Transport Assessment (with amendments)
Appendix E:	Not used
Appendix F:	Check list for a Travel Plan

The existing Appendix A contains maximum parking standards for all types of development that may come forward in North Yorkshire. This was adopted as policy by the County Council on 23 October 2002. It acknowledges the diverse geography of the County and the associated accessibility to transport options other than the private car by setting different standards for differing parts of the County. As an interim measure it is proposed to adopt as policy a revised Appendix A which keeps the three categories but better defines them. The three categories are:

Rural Areas

The most remote areas of the County where there is a heavy reliance on private cars to access employment and services.

The Market Towns plus parts of Harrogate and Knaresborough, Scarborough and Catterick Garrison

The market towns are clearly defined by the local planning authorities. They all have a degree of accessibility to services without reliance on the private car. However, particularly in the outskirts there is a reliance on the private car particularly outside peak hours.

Central Urban Areas

Those parts of Harrogate and Knaresborough, Scarborough and Catterick Garrison not covered above but also including central areas in some of the market towns. Applying this category would be dependent on the developer showing the site had good access to all services without the need for a private car. There would also be a need to show that cars parking outside the site would not create conditions prejudicial to highway safety.

For each of these categories it is proposed for the interim to set **minimum** parking standards for residential development based on the number of bedrooms. It is also proposed that a garage will only be counted as a parking space if it is a minimum size of 3m by 6m. All other parking requirements would be set on an individual basis in accordance with paragraph 39 of NPPF. This will allow businesses to provide an appropriate level of parking to serve their needs and the accessibility of their site, guided by a Travel Plan where appropriate. The revised Appendix A (pages 26 to 31) would also set the cycle parking standards and operational parking standards. Operational parking is that required by a business to enable it to function properly. It covers facilities for HGVs and vehicles owned by the business which is needed for its day to day business eg delivery vans. The advice in Appendix B (page 32) is considered appropriate without amendment. Appendix C does not provide any information on the minimum size of garage that would allow a reasonable level of domestic storage whilst still enabling a car to be parked. National advice on an appropriate minimum garage size to provide parking and storage is to be found in Manual for Streets, 2007 (MfS) which recommends a minimum size of 3m by 6m. It is proposed to add this requirement for a minimum size of garage to be counted as a parking space to Appendix C (pages 33 to 37) and to set the minimum size for a single garage at 3m by 6m.

Historically guidance on the content of Transport Assessments has been set nationally the most recent advice was contained in Guidance on Transport Assessment (GTA) which was withdrawn on 22 October 2014. The advice in Appendix D ensures that the appropriate matters are covered but does not provide any guidance on the acceptable impact of development before mitigation is required. It is proposed to amend Appendix D (pages 38 to 41) to set suitable levels for requiring mitigation. The levels are to be taken from 'Transport Issues and Development – A Guide' and GTA and will enable officers to secure the appropriate developer funded infrastructure to mitigate the impact of development on North Yorkshire's highway network.

It is not considered necessary to retain the advice in Appendix E which simply provided a map of the County with District Council Boundaries. The advice in Appendix F (pages 43 to 44) is considered appropriate without amendment. For completeness the proposed versions of the retained Appendices are attached to this report at Appendix 1.

Financial Implications

Consideration has been given to the potential for any financial implications arising from the recommendation. It is the view of officers that the recommendation does not have a financial impact on the County Council.

Legal Implications

The NPPF provides national policy on many aspects of development and any policy or advice the County Council produces at a local level needs to be in line with that policy. The proposals set out in this report are aimed at ensuring NYCC local policy is in line with national policy.

Consultation Undertaken and Next Steps

The views of the lead officers at the ten planning authorities within North Yorkshire have been sought on the proposal to introduce interim standards, which in the context of residential parking would mean the withdrawal of maximum parking standards and replacing these with set minimum parking standards for residential development. This interim approach is proposed whilst a full review is completed. The approach has been welcomed. If Option C is adopted the full review of 'Transport Issues and Development – A Guide' will include an appropriate consultation exercise with the relevant stakeholders.

Equalities Implications

Consideration has been given to the potential for any adverse equality impacts arising from the recommendation. The standards relating to parking for the disabled listed in Appendix A remain unchanged from those in the previous advice. Consequently, it is the view of officers at this stage a full Equality Impact Assessment is not required in the context of the interim proposals as it is not considered that the recommendation would have an adverse impact on any of the protected characteristics identified in the Equalities Act 2010. However further consideration will be given to whether an Assessment is required as part of the detailed review.

Reasons for Recommendations

To bring the County Council's policy and advice used for highways development management in North Yorkshire in line with National Policies and Practices. To introduce as policy **minimum** parking requirements for residential development in the interim to improve the quality of residential development. To retain Operational parking requirements for all types of development and to allow parking levels at other types of development to be agreed through negotiation having regard to the location and its accessibility, the contents of any Travel Plan and the requirements of the developer.

The Executive, at their meeting on 27 October 2015, agreed the following for recommendation to County Council on 11 November 2015, as set out in the report to the Executive.

- (a) The withdrawal of 'Transport Issues and Development - A Guide' save for Appendices B, C, D and F (as amended) is noted.
- (b) As an interim measure a revised Appendix A which will detail the revised minimum parking standards as set out in paragraphs 5.3 to 5.7 of the report is adopted.
- (c) It is agreed that the Corporate Director - Business and Environmental Services take all necessary steps for a full review of parking standards; a full review of the requirements for Transport Assessments and a full review of the requirements for Travel Plans in conjunction with the local planning authorities within North Yorkshire.
- (d) That a further report is to be brought to Members following the conclusion of the review, is noted.

The Executive RECOMMENDS:

- (a) The withdrawal of 'Transport Issues and Development - A Guide' save for Appendices B, C, D and F (as amended);
- (b) The adoption as an interim measure a revised Appendix A which will detail the revised minimum parking standards as set out in the report;
- (c) That the Corporate Director - Business and Environmental Services take all necessary steps for a full review of parking standards; a full review of the requirements for Transport Assessments and a full review of the requirements for Travel Plans in conjunction with the local planning authorities within North Yorkshire.
- (d) That a further report is to be brought to Members following the conclusion of the review, is noted.

2. Household Waste Recycling Centre policy amendments: The report was considered by the Executive 27 October 2015 together with Appendix 2 (pages 45 to 50) which details the existing policy.

The Household Waste Recycling Centre (HWRC) policy framework was introduced in 2005 and has provided the direction for the service for the last 10 years. As part of the Council's requirement for savings under the "One Council" programme charges for soil and rubble waste

were introduced at HWRCs in August 2014. This required changes to a number of policies at that time. Existing HWRC policies are attached as Appendix 2 (pages 45 to 50).

Need for change

Some of the current policies are no longer relevant or do not fully take into account revised operating practices, which have been introduced over time to improve the service. It is therefore proposed to update the policy framework to address these anomalies and bring it in line with improvements to the service implemented since the framework was adopted. As part of the Council's requirement for savings under the 2020 programme an Outline Business Case has been developed which includes proposals to:

- Charge non-residents for the use of North Yorkshire HWRCs where the Council does not have reciprocal arrangements with neighbouring local authorities;
- Charging for additional non-household wastes;
- Reducing all HWRC summer opening hours;
- Reducing the days some HWRCs are open.

These issues were considered in an extensive public consultation exercise in 2013 and changes to the Council's policies in relation to HWRCs are now required in order to enable implementation of these savings proposals.

Proposed changes

Policy 2 – Site Catchment

Policy 2 currently requires HWRCs to be located so that "*no single HWRC serves a population greater than 69,000 people*". The figure of 69,000 was based upon the average level of provision in England included in the 2002 National Assessment of Civic Amenity Sites.

Since the introduction of policies in 2005, a second HWRC has been established in the West of Harrogate, to reduce pressure on the Harrogate Stonefall HWRC. Whilst the vast majority of the 112,000 population modelled as being served by the two Harrogate sites, are within a 20 minute drive time of the new site at West Harrogate, the majority of residents in Harrogate (103,000) are nearer to the Harrogate Stonefall HWRC. In theory, the catchment of Stonefall HWRC is therefore still sufficient to warrant a further site to serve Harrogate whereas in practice the use of the two sites servicing Harrogate is more equally divided than the catchments would suggest. In order to deal with this modelling/policy anomaly the following amended policy is suggested.

"Policy 2 (New) - North Yorkshire County Council will locate Household Waste Recycling Centres across the county on the basis that no single HWRC, or an average of two where they serve the same community, serves a population greater than 69,000 people".

Policy 4 – Operating Hours

The site opening hours are not prescribed within the policy framework, but the current policy 4 states that "*North Yorkshire County Council will move to earlier opening from 08.00am at all sites as financial resources and operating restrictions allow*". Whilst maintaining the ambition of this policy the County Council's current financial situation requires recognition of the need for a flexible approach to opening hours that allows for variation according to need. The following amended policy is suggested:

"Policy 4 (New) - North Yorkshire County Council aims to provide an accessible HWRC service at all sites during reasonable daylight hours throughout the week, as resources and operating restrictions allow. Where it is not possible to provide a full service at all sites during

reasonable daylight hours, availability may be adjusted at all or some HWRCs in such a way as to minimise the impact on the largest number of residents. Changes to HWRC opening hours will not be made without appropriate consultation.”

Policy 14 – Charging for non-household waste

Policy 14 currently refers to providing facilities for receiving and charging for non-household waste at ‘Strategic’ sites only. However, implementation of charging for soil and rubble in 2014 provided the opportunity to receive and charge for non-household waste at all HWRCs and this has been the practice at all sites since that time. It is therefore appropriate to amend policy 14 to read:

“Policy 14 (New) - North Yorkshire County Council will seek to provide facilities at all sites to enable the collection and disposal of other waste streams including commercial waste, and will make an appropriate charge for the receipt of these wastes

Based upon this proposed amendment the following policies are no longer necessary and are proposed to be removed from the policy framework.

Policy 18 (to be deleted) - North Yorkshire County Council will, provide a commercial waste service at strategic sites to serve the needs of each district and the business community

- *where no other suitable commercial waste services serve the area and*
 - *where it does not detract from the service provided to householders*
 - *no hazardous commercial waste will be accepted, other than bonded asbestos by prior arrangement.*
- and charge accordingly.*

Policy 19 (to be deleted) - North Yorkshire County Council may provide a service for soil, rubble and plasterboard disposal provided that HWRC operating contractors agree to receive these wastes at no costs to the County Council.

Policy 20 (to be deleted) - North Yorkshire County Council will allow its HWRC contractors to recover costs for the disposal of soil, rubble and plasterboard by making a charge.

Policy 16 – Use of HWRCs other than by residents of North Yorkshire.

The statutory obligation of the Council is to provide HWRCs for use by residents of North Yorkshire free of charge at the point of delivery. There is no obligation to allow residents of other areas to use North Yorkshire’s HWRC and if the Council chooses to allow residents of neighbouring areas to use its HWRCs it is permitted to make a charge to recover its costs.

Policy 16 currently says that: “North Yorkshire County Council will provide HWRCs for the use of North Yorkshire residents for disposal of their household”. The current policy implies that the sites are not provided for residents of other areas but does not make it clear under what conditions, if any, residents of other areas are permitted to use North Yorkshire HWRCs.

Past surveys have shown that a large proportion of waste delivered to some HWRCs originates from outside the County. Those sites receiving the most waste from outside North Yorkshire are Stokesley and Tadcaster. The cost of disposing of this waste is significant.

Past practice was to ignore cross boundary waste movements between Councils on a ‘swings and roundabouts’ basis but an increasing number of neighbouring councils have introduced restrictions in recent years on the use of their sites by residents of other areas, meaning that North Yorkshire is now a net importer of waste to HWRCs.

It is proposed that the first objective will be to have reciprocal arrangements with neighbouring authorities to allow residents of both areas to use their most convenient HWRC but where this is not possible, or practical, it is proposed that the policies be amended to clarify that North Yorkshire HWRCs are available to residents of neighbouring areas at a charge. The charge may either be direct to the user or via the neighbouring authority. It is therefore proposed that Policy 16 be amended to read:

“Policy 16 (New) - North Yorkshire County Council will provide HWRCs for the use of North Yorkshire residents for disposal of their household waste free of charge at the point of use. Where appropriate HWRCs will also accept wastes from non-residents as well as other non-household waste subject to the costs of dealing with these wastes being recovered through charging, unless in the case of waste delivered by non-residents reciprocal arrangements are in place with neighbouring Councils”.

Consultation

A consultation exercise was carried out between 14 October and 22 December 2013 seeking public views on a range of proposed service changes at HWRCs. The consultation was publicised at HWRCs, libraries, through parish and town councils, on the County Council's consultation web pages, by letters to businesses and charities who use the service, through staff bulletins, a member briefing email, press releases and a radio interview.

Those wishing to find out more detail about the proposals could read the consultation document on the council website consultation page or by requesting a copy from customer services. Responses to the consultation could be made through onsite surveys, using the council website consultation page or by completion of a paper consultation questionnaire.

The primary purpose of the consultation was to seek views on the disposal of soil and rubble (and similar materials) however the opportunity was also taken to consult on other areas of the HWRC service at the same time including questions relating to use of sites by residents of other areas, site summer opening hours, and the potential reduction of availability of the 6 least busy HWRCs to 4 days per week.

This consultation remains valid and appropriate to help inform changes to policies now being considered although it is acknowledged that implementation of any changes to services may require additional targeted consultation at the time. The 2013 consultation outcomes indicated that:

- 60% of respondents agreed or strongly agreed with the principle to open the 6 least busy HWRCs 4 days per week (compared to the current 6 days per week).
- 38% of respondents agreed or strongly agreed with reducing summer opening hours at all HWRCs by 1 hour per day, to close at 6pm. NB: 41% agreed or strongly agreed with reducing summer opening hours at all HWRCs by 2 hours per day.
- 43% agreed or strongly agreed that HWRCs should accept other non-household wastes including tyres but at a charge to cover the costs. 47% disagreed or strongly disagreed.
- 61% agreed or strongly agreed with accepting non-residents waste at a charge and applying a North Yorkshire resident only permit scheme. 30% disagreed or strongly disagreed. This shows a clear indication that people want us to accept waste from non-residents but to recover the cost of doing this.

Financial impact

There is no direct financial impact associated with the proposed changes to HWRC policies but these changes will then provide flexibility in some HWRC operating practices that can be used to help reduce costs. This report does not deal with the implementation of these changes but revisions to site operating hours and charging for waste from residents from other areas (as envisaged as part of the 2013 consultation), if implemented, are likely to reduce annual operating costs by up to £200k p.a. These savings cannot be delivered without the changes to policies proposed within this report.

Detailed proposals for implementing savings in relation to the HWRCs are being developed as part of the NY2020 programme and any changes to operating practices will be subject to the Council's normal governance and decision making processes. Implementation of the type of changes as highlighted above would therefore be subject to amendment of the policy framework as described in this report, and the agreement of the relevant Executive Member.

Equalities impact

The proposed policy amendments do not have any direct impact on protected characteristics but may lead to changes in service delivery that will impact on people living in rural areas and those who have a low income. In particular, the proposal to provide flexibility in HWRC operating hours is aimed at reducing the impact of any change to the greatest number of residents. Any change is therefore most likely to affect rural areas. Similarly, the introduction of any charges for non-household waste or charging residents from other areas is likely to have a bigger impact on those on a low income. These issues are described further in the attached Equalities Impact Assessment.

Legal impact

NYCC has a statutory duty to provide Household Waste and Recycling Centres (HWRCs) under [Section 51 of the Environmental Protection Act 1990](#) for residents to dispose of their household waste free of charge. NYCC currently provides 20 HWRCs across the County run by Contractors and the cost of providing this service, including disposal of the waste delivered to the HWRCs is approx. £5.9 million p.a.

Guidance is provided by the Government's Waste and Resources Action Programme on how the service should be provided. These proposals are not legally binding, but should be considered in assessing provision. Guidance is also available from Government on the ability to charge for receipt of some wastes at HWRCs, including commercial waste and waste from other authority areas.

The amendments to policies outlined in this report will enable the service to continue to be delivered in accordance with current legislation and appropriate guidance. The proposed amendments will also regularise minor anomalies in service provision where current policies have not kept pace with service improvements.

Conclusion

The current HWRC policy framework requires updating to reflect current practice and to provide some flexibility in the way the service is provided and enable a reduction in costs. Implementation of changes that were subject to consultation in 2013 would reduce service costs by approximately £200k p.a. but the implementation of any change as a consequence of

revised policies would be subject to normal decision making processes and further consultation if appropriate,

The Executive RECOMMENDS:

That County Council approve the following changes to the HWRC policy framework:

Existing policies 2,4,14,and 16 are replaced by:

Policy 2 (New) - North Yorkshire County Council will locate Household Waste Recycling Centres across the county on the basis that no single HWRC, or an average of two where they serve the same community, serves a population greater than 69,000 people.

Policy 4 (New) - North Yorkshire County Council aims to provide an accessible HWRC service at all sites during reasonable daylight hours throughout the week, as resources and operating restrictions allow. Where it is not possible to provide a full service at all sites during reasonable daylight hours availability may be adjusted at all or some HWRCs in such a way as to minimise the impact on the largest number of residents. Changes to HWRC opening hours will not be made without appropriate consultation.

Policy 14 (New) - North Yorkshire County Council will seek to provide facilities at all sites to enable the collection and disposal of other waste streams including commercial waste, and will make an appropriate charge for the receipt of these wastes.

Policy 16 (New) - North Yorkshire County Council will provide HWRCs for the use of North Yorkshire residents for disposal of their household waste free of charge at the point of use. Where appropriate HWRCs will also accept wastes from non-residents as well as other non-household waste subject to the costs of dealing with these wastes being recovered through charging, unless in the case of waste delivered by non-residents reciprocal arrangements are in place with neighbouring Councils

The following policies are removed:

Policy 18 North Yorkshire County Council will, provide a commercial waste service at strategic sites to serve the needs of each district and the business community

- where no other suitable commercial waste services serve the area and
- where it does not detract from the service provided to householders
- no hazardous commercial waste will be accepted, other than bonded asbestos by prior arrangement.

and charge accordingly.

Policy 19 North Yorkshire County Council may provide a service for soil, rubble and plasterboard disposal provided that HWRC operating contractors agree to receive these wastes at no costs to the County Council.

Policy 20 North Yorkshire County Council will allow its HWRC contractors to recover costs for the disposal of soil, rubble and plasterboard by making a charge.

3. Appointments to Committees and Outside Bodies: Any proposals for the re-allocation of seats, if necessary to achieve political proportionality, or for changes to memberships or substitute memberships of committees, or other bodies to which the Council makes appointments put forward by the relevant political group, prior to or at the meeting of the Council, be agreed including:

Care and Independence Overview and Scrutiny Committee

County Councillor Tim Swales to replace Liz Casling

Young People Overview and Scrutiny Committee

County Councillor Liz Casling to replace Tim Swales

Health & Wellbeing Board

Shaun Jones to replace Julie Warren as the NHS England representative.
Julie Warren is to replace Gillian Laurence as the named substitute.

Janet Probert is to replace Vicky Pleydell as the representative for Hambleton Richmondshire and Whitby CCG, with Debbie Newton as named substitute, from 1 December 2015.

Scrutiny of Health Committee

Scarborough Borough Council representative Councillor Mrs J Mortimer replaces
Substitute Member – Councillor A Jenkinson

Police and Crime Panel – changes for information only

CHAMBERS, Michael MBE (replaces Margaret Atkinson)	Harrogate Borough Council		Conservative
DEW, Peter (replaces Fiona Fitzpatrick)	City of York Council		Conservative
DONOHUE-MONCRIEFF, Michelle	Scarborough Borough Council		Conservative
GRANT, Helen (replaces Mick Griffiths)	Richmondshire District Council		Independent
HOPE, Eric	Ryedale District Council		Conservative
HOBSON, Mel (replaces Gillian Ivey)	Selby District Council		Conservative
LES, Carl	North Yorkshire County Council	Chair	Conservative
MASON, Ashley (replaces Mark Warters)	City of York Council	Vice-Chair	Liberal Democrat
QUINN, Gill (replaces Simon Myers)	Craven District Council		Conservative
WILKINSON, Peter	Hambleton District Council	Vice-Chair	Conservative

VOTING
CO-OPTED COMMUNITY MEMBERS (2)

1. SIDHU, Santokh
2. CRAIG, Professor Gary

The Executive RECOMMENDS:

That the following appointments are approved:

Care and Independence Overview and Scrutiny Committee

County Councillor Tim Swales to replace Liz Casling

Young People Overview and Scrutiny Committee

County Councillor Liz Casling to replace Tim Swales

Health & Wellbeing Board

Shaun Jones to replace Julie Warren as the NHS England representative.
Julie Warren is to replace Gillian Laurence as the named substitute.

Janet Probert is to replace Vicky Pleydell as the representative for Hambleton
Richmondshire and Whitby CCG, with Debbie Newton as named substitute, from
1 December 2015.

Scrutiny of Health Committee

Scarborough Borough Council representative Councillor Mrs J Mortimer replaces
Substitute Member – Councillor A Jenkinson

Any further proposals for the re-allocation of seats, if necessary to achieve political proportionality, or for changes to memberships or substitute memberships of committees, or other bodies to which the Council makes appointments put forward by the relevant political group, prior to or at the meeting of the Council, to be agreed.

CARL LES
Chairman

County Hall,
NORTHALLERTON.
3 November 2015

**Interim Guidance
on
Transport Issues
including
Parking Standards
and
advice on
Transport Assessments
and
Travel Plans**

Parking Standards

Guidelines for Provision

- 1 Plans defining the urban areas and market towns can be found in the appropriate Local Plan.
- 2 These are **MINIMUM** parking standards, to be applied at **residential developments** with different values dependent on accessibility to public transport proximity of differing land uses and location.
- 3 A flexible approach should be taken in using the standards so that each development proposal is assessed on its merit. A lower parking provision may be appropriate, particularly in more central locations where public transport provision is greater, depending on the circumstances of each case. This should be established from early discussions with the highway authority.
- 4 Operational parking space is defined as the space required for cars and other vehicles regularly and necessarily involved in the operation of the business of particular buildings. It includes space for commercial vehicles delivering goods to or collecting them from the buildings, space for loading and unloading and for picking up and setting down of passengers.
- 5 Where no operational requirement is specified, adequate provision for servicing must be provided. This should include sufficient space to allow the maximum number and size of vehicles likely to serve the development at any one time to manoeuvre with ease and stand for loading and unloading without inconvenience to other users of the site.
- 6 Staff requirements quoted refers to the likely maximum number of staff to be present on site at the busiest time.
- 7 In a number of cases, new development will incorporate more than one land use. In these circumstances, the standards applicable to each use simultaneously will be demanded.
- 8 All parking layouts must be designed in such a way that pedestrian and cyclist safety and convenience have absolute priority.
- 9 Where a specific category is not listed standards will be determined by discussion.
- 10 The needs of people with disabilities should be properly provided for in the design of parking areas, and reduced parking levels should not apply to the provision of such spaces. Parking for the disabled should be additional to the general parking provision. A minimum provision equal to 6% of spaces should be designated for people with disabilities, with a minimum of 1 space for employment developments, and 3 spaces for retail/leisure developments above 1000m². The spaces need to be extra wide to cater for wheelchair manoeuvring and be located as close as practical to building entrances. The kerb adjoining these spaces should be dropped along the entire length of the parking spaces to facilitate ease of movement for wheelchair users.

Cycle and operational parking for non-residential uses

Land Use	Use Class	Cycle Parking (Minimum)	Operational Parking (Minimum)
Education			
Nursery Schools	D1	Staff 1 space/5 staff	Facility for contract buses School Travel Plan <i>Space for deliveries</i>
Primary and Secondary Schools	D1	Staff 1 space/5 staff Students 1 space/5 students	Sufficient facility for contract buses School Travel Plan <i>Space for deliveries</i>
Sixth Form Colleges and Colleges of FE	D1	Staff 1 space/5 staff Students 1 space/5 students	Travel Plan <i>Space for deliveries</i>
Medical			
Health Centres Doctors' Surgeries Dentists' Surgeries Veterinary Surgeries		1 space / 3 consulting rooms	1 space / doctor or nurse facilities for patients to pick up and set down as appropriate disabled parking
Business and Industry			
Offices	B1 A2	1 space / 150m ² GFA	space for deliveries
Banks		1 space / 150m ² GFA	1 suitably located space to accommodate security van and other deliveries in a town centre
Industry			
Manufacturing	B2 to B7	Staff 1 space /200m ² GFA Customers 1 space / 500m ² GFA	1 service vehicle / 500m ² GFA
Warehousing	B8	1 space / 400m ² GFA	1 service vehicle / 250m ² GFA
Offices		1 space / 150m ² GFA	space for deliveries

Hotel and Catering			
Hotels /Motels Defined as more than 20 beds	C1	1 space /10 bedrooms	1 space / resident member of staff Coach pick up/ set down Taxi pick up / set down
Guest Houses Defined as under 20 beds	C1	1 space /10 bedrooms	1 space / resident member of staff
Restaurants	A3	1 space / 50m ² PFA (Public Floor Area) (minimum 4 spaces)	Taxi / car pick up / set down Space for deliveries Note: These standards may be varied for town centre sites depending on the availability of public car parking.
Public houses / Licensed Clubs		1 space / 10m ² PFA (Public Floor Area)	Space for deliveries Note: These standards may be varied for town centre sites depending on the availability of public car parking.
Automotive industry			
Garages Service Stations Car Repair Workshops	none	Staff 1 space / 6 staff	1 space / breakdown or towing vehicle where a car wash is provided, space for 5 cars to wait
Motorist Centres Tyre fitting, exhausts etc		Staff 1 space / 6 staff	space for 2 cars to wait
Retail			
Town centre / neighbourhood shops		Staff 1 space / 200m ² GFA Customers 1 space /100 m ² GFA	1 service vehicle / 500 m ² GFA
Supermarkets (under 1000 m ² GFA)		Staff 1 space / 200m ² GFA Customers 1 space /500 m ² GFA	1 service vehicle / 500 m ² GFA
Superstores (over 1000 m ² GFA)		Staff 1 space / 200m ² GFA Customers 1 space /750 m ² GFA	1 service vehicle / 500 m ² GFA
DIY stores Retail Warehouses		Staff 1 space / 200m ² GFA Customers 1 space /750 m ² GFA	1 service vehicle / 500 m ² GFA
Garden Centres		Staff 1 space / 200m ² GFA Customers 1 space /750 m ² GFA	1 service vehicle / 500 m ² GDA (Gross Display Area)

Entertainment and public spaces			
Public Halls Places of Assembly Community Centres Places of worship	D1	1 space / 25 m ² GFA	Space for deliveries
Cinemas and theatres excluding multiplexes		1 space / 50 seats	Space for coaches to pick up and set down as appropriate Space for deliveries
Dance Hall discotheque		1 space / 50 m ² GFA	Space for deliveries Note these standards may be varied for town centre sites depending on the availability of public car parking
Libraries museums and Art Galleries	D1	1 space / 300m ² GFA as appropriate	Space for mobile library van as appropriate
Sports and leisure			
Indoor and outdoor stadia including Rugby League and Football Stadia and Cricket Grounds	D2	Staff 1 space / 10 staff Players and spectators Determined by Travel Plan	Coaches for players space for deliveries
Sports and Leisure Centres	D2	Staff 1 space / 10 staff Players and spectators Determined by Travel Plan	space for deliveries
Swimming pools and skating rinks		Staff 1 space / 10 staff Players and spectators Determined by Travel Plan	space for deliveries
Golf Courses		Staff 1 space / 10 staff	space for deliveries

Residential - special			
Frail elderly nursing homes (restricted to 60/ 65+)		1 space / 6 staff	Staff 1 space / resident member of staff 1 space /2 non- resident member of staff Space for ambulance or customised transport Space for deliveries
Sheltered accommodation (restricted to 65/65+ and restricted to 1 bedroom units)		1 space / 10 staff	Staff 1 space / resident member of staff 1 space /2 non- resident member of staff Space for ambulance or customised transport Space for deliveries
Semi-retirement accommodation (where individual units are self-contained)			Staff 1 space /2 non- resident member of staffs Visitors 1 space / unit Space for deliveries
Student accommodation		1 space / 2 units	1 space / 3 students space for deliveries
Community housing for the handicapped			Staff 1 space / resident member of staff 1 space /2 non- resident member of staff ambulance or customised transport Space for deliveries
Extra care facilities		1 space / 6 staff	Staff 1 space / resident member of staff 1 space /2 non- resident member of staff Space for ambulance or customised transport Space for deliveries

Residential Parking Standards

Minimum Vehicle Parking					
use class	Land Use	Minimum Cycle Parking	Rural Areas	Market Towns and Harrogate / Knaresborough Scarborough Catterick Garrison	Central Urban Areas <i>with good accessibility to all services</i>
	Dwelling 4 or more bedrooms	Secure facility to lock cycles	3 spaces	2 spaces	
	Dwelling 3 bedrooms	Secure facility to lock cycles	2 spaces	2 spaces	
	Dwelling 2 bedrooms	Secure facility to lock cycles	2 spaces	1 space	
	Dwelling 1 bedroom	Secure facility to lock cycles	1 space	1 space	
	Houses in multiple occupancy Bedsitters	Secure facility to lock cycles per bedroom	####? ?		

Cycle Parking Facilities

Guidelines for Provision

The type of cycle parking provided should be based on the expected length of stay by the prospective user.

Short Stay

Where the length of stay by the user is expected to be less than approximately 2 to 3 hours (e.g. customers at a supermarket) short stay cycle parking facilities will normally be adequate. These should preferably be 'Sheffield' type stands these being a fixed hoop against which a cycle can be lent and locked. These are available commercially from a number of manufacturers. Any type of stand that supports the cycle by its wheel should be avoided as these often cause damage to the wheel.

Short stay cycle parking facilities need not necessarily be undercover but providing covered parking facilities may benefit customers.

Long Stay

Where the length of stay by the user is expected to be over approximately 3 hours (e.g. staff parking) long stay facilities should normally be provided. These may be either Sheffield type stands provided in a covered area or covered bike shed or cycle lockers. Both of these types of facility are available commercially from a number of manufacturers.

Long Stay cycle parking should be located near to the final destination and be covered and secure.

Location of Cycle Parking

The location of cycle parking is crucial to its successful use.

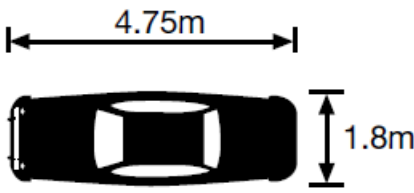
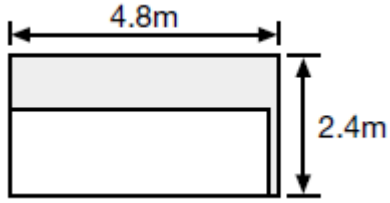
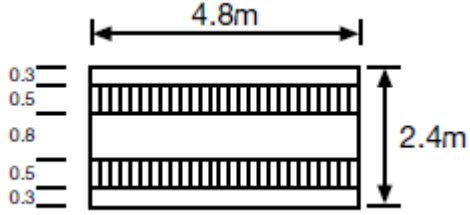
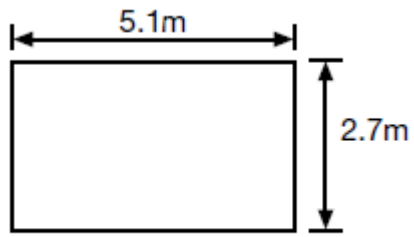
All types of cycle parking should be located in an area which has regular passing pedestrian traffic. This provides informal supervision, increases the security of the facilities and therefore increases its use.

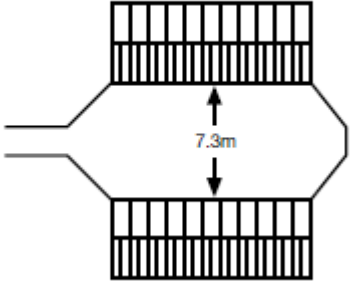
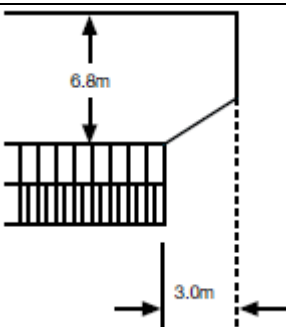
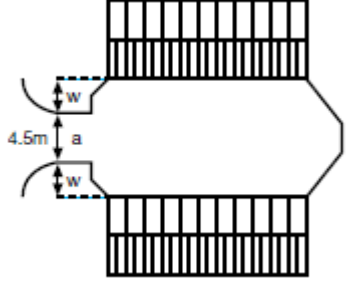
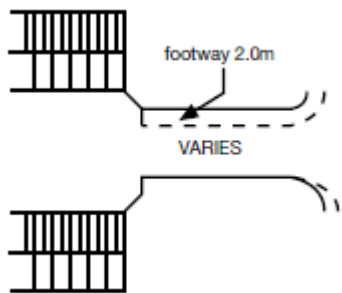
Short stay cycle parking should be located as close as possible (e.g. within 30 m) to the final destination (e.g. as close to the store entrance as possible). Experience shows that where the facility is not located close to the final destination its use is decreased. This can lead to problems with informal cycle parking at the entrance to the development (e.g. cycle locked to trolley parks at supermarket entrances).

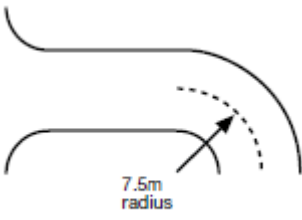
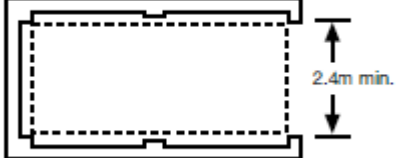
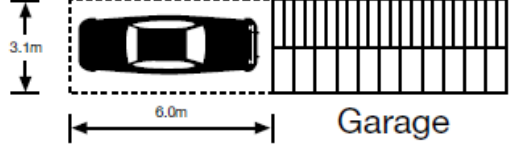
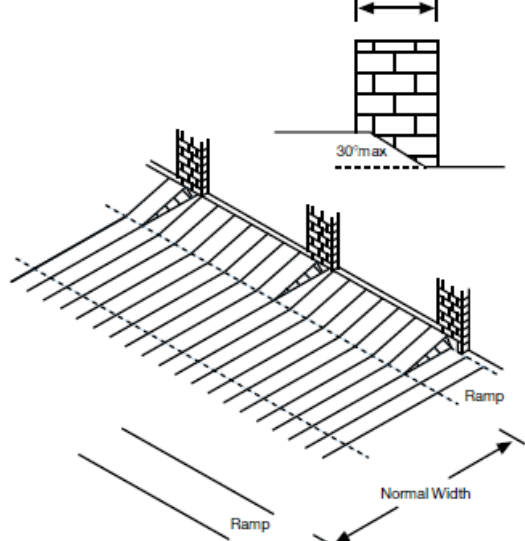
Ongoing Review of Provision

The number of cycle parking places specified in the guidelines is the recommended minimum provision. The developers should always assess whether an increased level of provision may be necessary or advantageous. Additionally, the developers should monitor usage of the cycle parking facilities following completion of the development. If the cycle parking is well utilised consideration should be given to providing additional parking.

Car Parking Dimensional requirements

Standard Car Size	
99% of all new cars will fit within the dimensions of a rectangle 4.75m x 1.8m.	
'Standard' Car Parking Space	
A minimum space of 4.8m x 2.4m is required for the hard standings, car ports and the internal dimensions of garages. The standard dimensions of 4.8m x 2.4m must only be used as a general minimum (16ft x 8ft).	
Basic Hard standing	
For a standard car excluding working space for individual plots.	
Basic Convertible hard standing or car port convertible to garage later. Group hard standings convertible to garages later	
Notes <ol style="list-style-type: none"> Dimensions of convertible hard standings include allowance for wall thickness. Slab dimensions are the absolute minimum for garages and larger sizes will be to provide working space. Add from 0.6m in length x 1.0m in width to 1.5m in length and 1.5m in width for working space. In special case of garages or car ports for the semi-ambulant, see 'Designing for the Disabled' by Selwyn Goldsmith RIBA. 	

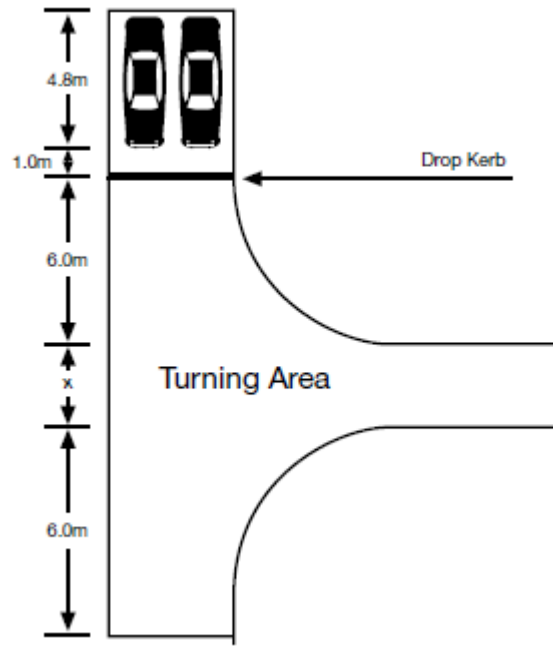
Car Working Space		
Basic space		2.4m x 4.8m
A	Working surface and minimum clearance	3.2m x 5.6m
B	Door opening from dwelling	3.4m x 5.8m
C	Washing and cleaning	3.5m x 5.9m
D	Washing and storage space	3.6m x 6.0m
E	As D, with space for kneeling	3.8m x 6.3m
Garage Forecourts		
Manoeuvring space between walls or garages Min 7.3m – up to 9.0m desirable. To allow for opening lock up doors and cars parked outside.		
Manoeuvring space between garage and opposite kerb Manoeuvring space at end of forecourt aisles 3.0m.		
Garage forecourts need to be kept as visually unobtrusive as possible. The provision of screening by layout or by screen wings (w) may be required.		
Access Widths to Garage Courts		
Total spaces*	Widths	
(a) Up to 6	2.5m	
(b) 7-16	4.5m	
(c) Over 16	5.0m	
* Garages and hard standings		
For service vehicles to mews area 4.5m.		
		

<p>Radius</p> <p>For access ways up to 16 spaces a minimum centre line radius of 7.5m. For access ways over 16 spaces radius to be designed for 10mph and forward visibility provided accordingly. Washing areas should be sited clear of the vehicular access and parking area</p>	
<p>Individual Garage</p> <p>The MINIMUM internal size is 4.8m x 2.4m. THROUGH garages – with doors back and front are strongly recommended when this can give access for additional rear curtilage parking.</p>	
<p>Minimum Garage size to count as parking:</p>	
<p>From MfS the Minimum Garage size for it to be counted as a parking space</p>	<p>3.0m x 6.0m</p>
<p>Other requirements</p>	
<p>Parking Space in Front of a Garage</p> <p>Allow a minimum of 6m space for minimum working at rear, up and over door clearance at front.</p> <p>This space MUST NOT lie within future highways limits.</p>	
<p>Grouped Garages on Sloping Sites</p> <p>Where garages are sited across contours they may need to be wider than normal to accommodate wider piers.</p> <p>The manoeuvring space in a garage forecourt will need to be wider than the minimum to accommodate a short ramp.</p> <p>The length of a ramp and width of pier will depend on the slope of the forecourt.</p>	

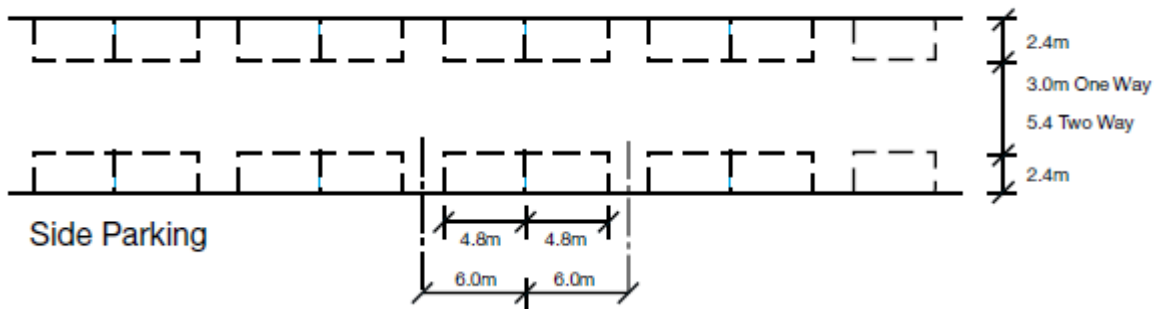
Parking Space Abutting Turning Areas

Parking bays will need to be lengthened where they abut turning areas and provided with a drop kerb to act as a distance stop.

This will enable large vehicles to turn properly.

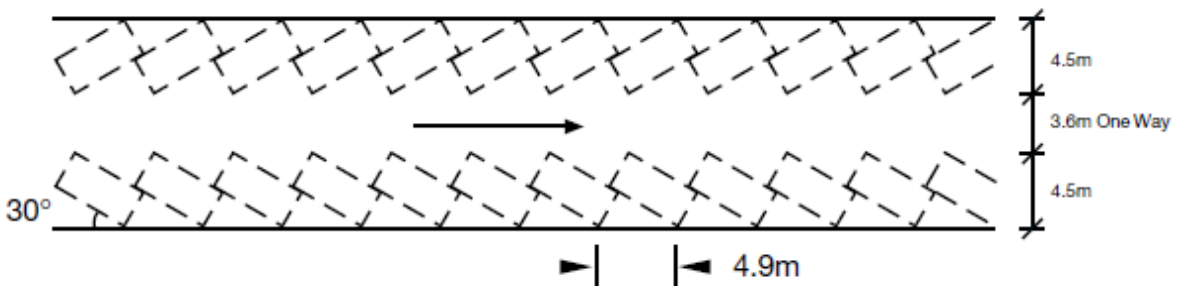


Car parking Dimensional Requirements

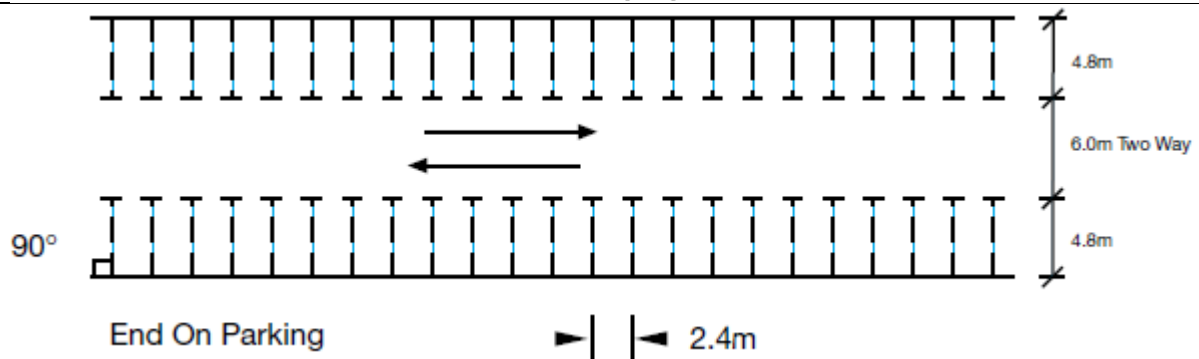
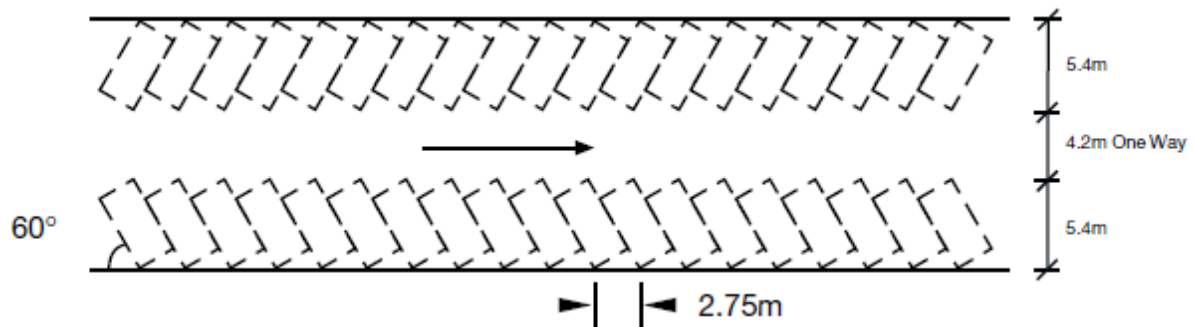
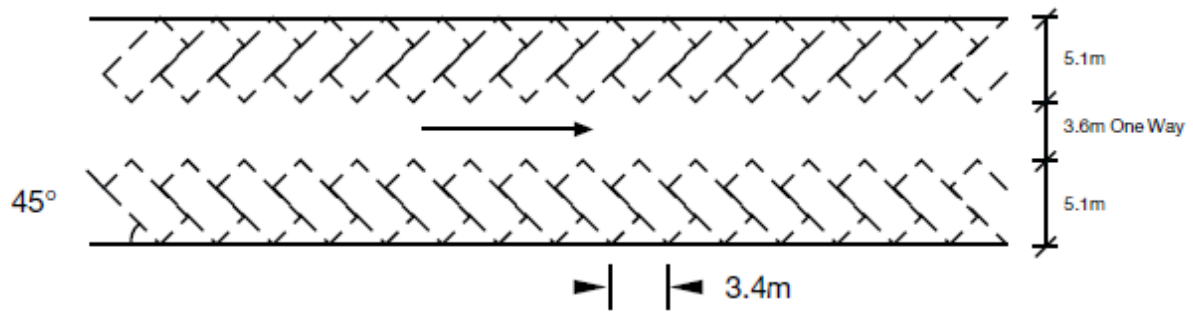


Alternative Parking layouts

N.B. These arrangements are not normally acceptable adjacent to highways



Alternative Parking layouts continued



Checklist for a Transport Assessment

A properly prepared TA will help assess the development's compatibility with the relevant policies and allow the transport implications of proposed developments to be properly considered. It will, where appropriate, identify the appropriate developer funded mitigation to facilitate development.

This checklist will assist developers to ensure all the necessary issues are considered in the preparation of their Transport Assessment.

The list should not be viewed as a substitute for a meeting with the local highway authority to scope the content of the Transport Assessment.

ISSUES TO BE CONSIDERED BY DEVELOPER	
Executive Summary	
To be written so the public can understand the conclusions. Also make sure the methodology and build-up of assumptions in the main report itself are clear to read and follow.	
Policy Framework – Please agree with the Highway Authority	
Consideration should be given to relevant national and local policy	
Existing Highway Conditions – Please agree with the Highway Authority	
Consider the existing road infrastructure.	
Highlight existing problems (queues, accidents, complaints etc.)	
Set out the existing traffic flows. Are the surveys current and representative? What are the peak hours? What about the weekend? Holiday periods?	
Have the counts included HGVs? Are PCUs conversions, or %HGVs used in capacity calculations?	
Does the report highlight all the critical junctions and links, or are there more?	
Does the report consider other committed developments (or vacant buildings etc.) which might have a noticeable impact on the base traffic assumptions?	
The Proposed Development	
Does the development description match that shown on the planning application?	
Generation and Assignment – Please agree with the Highway Authority	
What assumptions have been made about modal split, do these relate to the area?	
Is the traffic generation methodology robust?	
Are comparative sites similar in composition and location?	
Is the sample large enough and the sites comparable to the area?	
Are the figures mean or 85th percentile?	
Do the figures correlate to the proposed parking levels and modal split assumptions?	
What are the peak weekday and weekend times, do these relate to the surveyed network peaks or is there a combination of different peak times? Consider tidality for new junctions.	
What about HGV traffic generation, is this material?	
On what basis is the traffic assigned to the road network (comparative counts, gravity model, a range of tested options, a guess?) Is this reasonable, has it been justified? Are sensitivity tests needed?	
What assumptions have been made for traffic already on the network e.g. pass-by/diverted trips?	
What effect will competing sites have on the above?	
Without a further planning consent, what other uses could go on in the site?	
Do the conclusions match those in other reports e.g. Retail Impact Assessment?	

Future Issues – Please agree with the Highway Authority	
Are there any committed or protected highway or transportation schemes which would have a direct or indirect effect on any of the above?	
What traffic growth assumptions have been made, have these been substantiated?	
Vehicular Impact – Please agree with the Highway Authority	
Have the correct road junctions and links been identified?	
How have the critical junctions and links been analysed? Has this been done properly?	
Do the calculations model existing conditions; do these reflect what actually occurs?	
What is the future impact in terms of capacity, delay, queuing etc?	
Consider the implications of the impact (increased accident risk, effect on other road users, pollution, noise, vibration, queuing through junctions, excessive delay, rat-running to avoid problems, impact on schools and other sensitive locations etc.)	
What mitigating measures is the developer proposing; are these deliverable?	
What about HGVs?	
Is secure powered two-wheeled parking provided?	
What are the consequences on other vehicles, pedestrians, cyclists and public transport etc?	
What developer funded improvements are required?	
Pedestrian Impact – Please agree with the Highway Authority	
What is the catchment zone?	
What are the routes on foot to/from the site (access to/from residential areas, public transport connections, local facilities etc.)?	
Are there any accident problems involving pedestrians?	
Is there, or will there be, a need for help in crossing roads?	
What about dropped crossings/tactile facilities etc?	
What about footway/path widths, surfacing, lighting, safety/security?	
Has the site been designed to achieve good access on foot or do you have to negotiate a sea of car parking?	
Are pedestrians disadvantaged in any way by these proposals?	
What developer funded improvements are required?	

Bicycle Accessibility – Please agree with the Highway Authority	
What is the catchment zone?	
What are the routes by bicycle to/from the site (access to/from residential areas, public transport connections, local facilities etc.)?	
Are there any accident problems involving cyclists?	
Is there, or will there be, a need for help in crossing roads?	
What about cycleway/path widths, surfacing, lighting, safety/security, junction arrangements?	
Has the site been designed to achieve good access by bike without negotiating a sea of car parking?	
Is the bicycle parking convenient, safe, secure, covered etc. and in accordance with the highway authority's guidelines?	
Have bicycle changing, showering, locker, clothes drying facilities been provided?	
What developer funded improvements are required?	
Public Transport Access – Please agree with the Highway Authority	
Which bus/train services pass the site, and do they stop?	
How frequent, when do they start and finish, what about at the weekend?	
Where can you get to on the existing services and where can't you get to?	
Are the stops close to the site (consider shelters, lighting, bicycle parking, seating, information etc.)?	
How accessible are the stops on foot (directness, dropped crossings, tactile facilities, crossing facilities)?	
For major sites – do the buses have sufficient capacity at peak times?	
Can public transport penetrate the site? Consider cost, increased journey times for other users etc.	
What developer funded improvements are required?	
Conclusions & Reminders	
What developer funded improvements are required? – Please list including the need for any TROs.	
Has a Road Safety Audit been organised?	
Are legal agreements required? T&CP Act Section 106, Highways Act Section 278 and/or Section 38?	
Is a 'Travel Plan' Required? – Please agree with the Local Highway Authority	
What measures are to be included?	

	Indicative Thresholds for preparing Transport Assessments	TS	TA	TA/TP
	Residential developments where there are more than 50 dwellings.	✓		
	Residential developments where there are more than 80 dwellings.			✓
	Any development that is not in conformity with the adopted development plan.			✓
	Any development generating 30 or more two-way vehicle movements in any hour.		✓	
	Any non-residential development generating 100 or more two-way vehicle movements per day.		✓	
	Any development proposing 100 or more parking spaces.		✓	
	Any development that is likely to increase accidents or conflicts among motorised users and non- motorised users, particularly vulnerable road users such as children, disabled and elderly people.			✓
	Any development generating significant freight or HGV movements per day, or significant abnormal loads per year.		✓	
	Any development proposed in a location where the local transport infrastructure is inadequate. – for example, substandard roads, poor pedestrian/cyclist facilities and inadequate public transport provisions.		✓	
	Any development proposed in a location within or adjacent to an Air Quality Management Area (AQMA)		✓	
	Any development where in the opinion of the local highway authority problems are already being encountered and a lower threshold may be considered a material concern.		✓	

Not used

Appendix E

Checklist for a Travel Plan

A properly prepared Travel Plan will assist in mitigating the impact of development.

This checklist will assist developers to ensure all the necessary issues are considered in the preparation of their Travel Plan. It is not exhaustive and should not be considered as such.

The list should not be viewed as a substitute for a meeting with the local highway authority to discuss the content of a Travel Plan prior to drafting.

Issues to be Considered by Developer	
Executive Summary	
To be written so the public can understand the conclusions.	
Policy Framework	
Consideration should be given to relevant national and local policy.	
Administrative Arrangements	
Is there a nominated person with responsibility for the Travel Plan and its maintenance?	
Is there a survey of staff travel choices for current staff and/or statistics that will inform the likely use of the new development?	
Have you presented a timetable for completion of the travel plan and submission of interim reports to the local highway authority at not less than two-year intervals? Have you made provision for any monitoring fee required through a S106?	
Is there evidence that public transport operators have been consulted?	
The Proposed Development	
Is the site permeable for walkers and cyclists so that all of the desire lines across the site are possible without detour?	
Is there a car park management system that includes parking permits?	
Does the car park layout incorporate spaces for car sharers in an attractive and visible location?	
Is the approach to key locations convenient and convivial for walkers?	
Is the approach to key locations convenient and convivial for cyclists?	
Is there secure (i.e. overlooked) cycle parking in a location that encourages cycling; e.g. near the clocking-in point in a workplace?	
Are there features within suitable buildings that would encourage cycling; e.g. changing rooms, lockers, showers?	
Are there clear, safe, well-lit connections to the nearest public transport routes?	
Are there facilities for waiting for public transport on-site?	

Public Transport Promotions	
Are timetables displayed in a visible location and telephone calls to public transport information lines made available free of charge?	
Are there initiatives planned to encourage a positive attitude to public transport; e.g. free trial weeks, discount on ticket purchase etc?	
Car Sharing Promotion	
Is there a car-share database or other means to encourage car sharing?	
Are there any promotion measures/incentives to encourage car sharing?	
Walking Promotions	
Are there plans to encourage walking, e.g. through promotional campaigns linked to walking and health?	
Will walkers benefit in any way from the Transport Plan?	
Cycling Promotions	
Is there an appropriate mileage allowance for work-related bicycle use?	
Is there a bicycle user group?	
Is there promotion of national events such as Bike to Work Week?	
Is there financial assistance towards the purchase or loan of a bicycle?	
Office Practice	
Is maximum possible use made of flexible working in order to reduce the need to travel?	
Is maximum possible use made of information technology in order to reduce the need to travel?	
Is there a goods inwards/outwards delivery policy that discourages wasteful journeys?	
Is there a company car policy that discourages driving?	
General Promotions	
Are there constant reminders of the need to reduce unnecessary car use?	
Are there two or more positive attempts per year to involve occupants in promotions of alternatives to the car?	
Are small efforts made to avoid all forms of travel, e.g. canteen or shop on site?	
Conclusions & Reminders	
What developer funded improvements are required? – Please list	
Are legal agreements required? T&CP Act Section 106?	
Are the Targets SMART and deliverable?	



Household Waste Recycling Centres (HWRCs) Policies

Policy 1 - North Yorkshire County Council will locate Household Waste Recycling Centres across the county on the basis that a minimum of 95% of the public live within 20 minutes drive time of a facility.

Policy 2 - North Yorkshire County Council will locate Household Waste Recycling Centres across the county on the basis that no single HWRC serves a population greater than 69,000 people.

Policy 3 - North Yorkshire County Council will ensure that the future design and operation of HWRCs will address the needs of potentially disadvantaged groups. Wherever feasible, HWRC services will be harmonised with those of the collection authorities by agreements to ensure equality of access to all waste management services by all sectors of the community

Policy 4 - North Yorkshire County Council will move to earlier opening from 08.00am at all sites as financial resources and operating restrictions allow.

Policy 5 - North Yorkshire County Council will provide a Customer Care Charter for users of HWRCs.

Policy 6 - North Yorkshire County Council will provide a 'strategic' site in each Area Committee area of the County.

Policy 7 - North Yorkshire County Council will provide temporary skip services to larger centres of population greater than 20 minutes drive time from a permanent HWRC and will seek to provide permanent sites as and when resources allow.

Policy 8 - North Yorkshire County Council will provide HWRCs to high standards and will ensure HWRCs remain safe, equitable, secure and pleasant places to use, work in or live near to.

Policy 9 - North Yorkshire County Council will provide signs from main roads to sites that are fit for purpose and adequate; on-site signs will be clear and easy to understand.

Policy 10 - North Yorkshire County Council will inform residents where HWRCs are and what they are there for both on and off the sites.

Policy 11 - North Yorkshire County Council will welcome visits from interested people such as schools and local community groups.

Policy 12 - North Yorkshire County Council will provide HWRCs with the principle role of facilitating the diversion of biodegradable waste from landfill and maximising the recovery of resources to help meet the Council's strategic objectives and performance targets for waste

Policy 13 - North Yorkshire County Council will provide facilities at all HWRCs, where space allows, for green waste to be separated for composting and for timber, metals, paper and cardboard to be collected for recycling or recovery.

Policy 14 - North Yorkshire County Council will enhance facilities at strategic sites to enable the collection and disposal of other waste streams including commercial waste.

Policy 15 - North Yorkshire County Council will encourage re-use of items delivered to HWRCs, monitor the impact on waste diversion rates and ensure that re-use activities are carried out in accordance with relevant legislation so as to protect the public at large.

Policy 16 - North Yorkshire County Council will provide HWRCs for the use of North Yorkshire residents for disposal of their household waste.

Policy 17 - North Yorkshire County Council will allow neighbours, family, friends and charitable organisations, to deliver other residents household waste to HWRCs in accordance with published guidelines.

Policy 18 - North Yorkshire County Council will, provide a commercial waste service at strategic sites to serve the needs of each district and the business community

- where no other suitable commercial waste services serve the area and
- where it does not detract from the service provided to householders
- no hazardous commercial waste will be accepted, other than bonded asbestos by prior arrangement.

and charge accordingly.

Policy 19 - North Yorkshire County Council may provide a service for soil, rubble and plasterboard disposal provided that HWRC operating contractors agree to receive these wastes at no costs to the County Council.

Policy 20 - North Yorkshire County Council will allow its HWRC contractors to recover costs for the disposal of soil, rubble and plasterboard by making a charge.

Policy 21 - North Yorkshire County Council will introduce access restrictions on large vehicles at its HWRCs based on published guidelines.

Policy 22 - North Yorkshire County Council will take appropriate enforcement action against those who persistently abuse the arrangements/facilities provided at each HWRC where this is in the best interests of the authority and to the detriment of the public purse.

Policy 23 - North Yorkshire County Council will prohibit persons under 16 from entering HWRCs unless supervised by a responsible adult and only permit domestic animals on site if they remain in a vehicle.

Policy 24 - North Yorkshire County Council will call the facilities provided under Environmental Protection Act 1990 Part II Section 51(1)(b) "Household Waste Recycling Centres"



North

Yorkshire County Council

Template for Equality Impact Assessment (EIA): evidencing paying due regard to protected characteristics July 2013

If you would like this information in another language or format such as Braille, large print or audio, please contact the Communications Unit on 01609 53 2013 or email communications@northyorks.gov.uk.

যদি আপনি এই ডকুমেন্ট অন্য ভাষায় বা ফরমেটে চান, তাহলে দয়া করে আমাদেরকে বলুন।

如欲索取以另一語文印製或另一格式製作的資料，請與我們聯絡。

اگر آپ کو معلومات کسی دیگر زبان یا دیگر شکل میں درکار ہوں تو برائے مہربانی ہم سے پوچھیے۔



Equality Impact Assessments (EIAs) are public documents. EIAs accompanying reports going to County Councillors for decisions are published with the committee papers on our website and are available in hard copy at the relevant meeting. To help people to find completed EIAs we also publish them in the Equality and Diversity section of our website. This will help people to see for themselves how we have paid due regard in order to meet statutory requirements.

Name of Directorate and Service Area	BES Waste and Countryside Services
Lead Officer and contact details	Andy Holmes Service Improvement Officer Waste and Countryside Services
Names and roles of other people involved in carrying out the EIA	Michael Douglas Project Officer BES
How will you pay due regard? e.g. working group, individual officer	WACS 2020 Household Waste Recycling Centre (HWRC) Project Group
When did the due regard process start?	April 2015
Sign off by Assistant Director (or equivalent) and date	

Section 1. Please describe briefly what this EIA is about. (e.g. are you starting a new service, changing how you do something, stopping doing something?)

Proposals to change the HWRC Policy Framework

Section 2. Why is this being proposed? (e.g. to save money, meet increased demand, do things in a better way).

Some of the current policies are no longer relevant or do not fully take into account revised operating practices which have been introduced over time to improve the service. It is therefore proposed to update the policy framework to address these anomalies and bring it in line with improvements to the service implemented since the framework was adopted.

As part of the Council's requirement for savings under the 2020 programme an Outline Business Case has also been developed which includes proposals to:

- Charging non-residents for the use of North Yorkshire HWRCs where we do not have reciprocal arrangements with neighbouring local authorities.
- Charging for additional non-household wastes.
- Reducing all HWRC summer opening hours.
- Reduced the days some HWRCs are open.

[EIA's for HWRC Policies](#) and operational management have previously been carried out with resulting actions completed.

Section 3. What will change? What will be different for customers and/or staff?

The proposal being considered is to change HWRC policies to:

- Amend the maximum catchment for any HWRC to enable the catchments of two HWRCs serving the same community to be averaged. This change is required to address an anomaly within the existing framework.
- Enable the operating hours of HWRCs to be amended having regard to operating restrictions and resources and appropriate consultation.
- Recognition that changes made in 2013 to charge for soils and rubble enabled the receipt of commercial waste at all HWRCs. This change is required to address an anomaly within the existing framework.
- Confirm that HWRCs are available to residents of other councils subject to charging or alternative arrangements.

The proposed options will enable the implementation of a package of measures to save £200k as part of the Council's 2020 programme.

Section 4. What impact will this proposal have on council resources (budgets)?

Cost neutral? Y (although change of policies will enable reduced costs (subject to separate decision and EIA)

Increased cost? N

Reduced cost? N

Please explain briefly why this will be the result.

Section 5. Will this proposal affect people with protected characteristics?	No impact	Make things better	Make things worse	Why will it have this effect? State any evidence you have for your thinking.
Age	✓			<p>The important point to note is that the Council will still be providing facilities where residents may dispose of their household waste free of charge. There is no evidence to suggest that these proposals will make things worse for people with protected characteristics.</p> <p>All residents will still be able to dispose of household waste free of charge. The Council is under no obligation to accept non-household waste and residents can choose whether or not to pay</p> <p>Previous consultation at HWRCs has captured some data regarding customers using the sites which indicates that there is some correlation in age profile of the residents of the County and users of the HWRCs. This is with the exception of the young (0-15 and 16-20 years) who generally would not have a need for this service, as the majority are not responsible for a home/ home owners.</p>
Disability	✓			
Sex (Gender)	✓			
Race	✓			
Gender reassignment	✓			
Sexual orientation	✓			
Religion or belief	✓			
Pregnancy or maternity	✓			
Marriage or civil partnership	✓			
Section 6. Would this proposal affect people for the following reasons?	No impact	Make things better	Make things worse	Why will it have this effect? Give any evidence you have.
Live in a rural area			✓	There will be limited impact. The proposal for changing the policy to allow changes in HWRC operating hours is likely to impact on rural areas as HWRCs in these areas serve fewer residents.
Have a low income			✓	There may be limited impact. Charging for disposal of other non-household waste could affect those on low incomes

Section 7. Will the proposal affect anyone more because of a combination of protected characteristics? (e.g. older women or young gay men?) State where this is likely to happen and explain what you think the effect will be and why giving any evidence you have.

No

Section 8. Only complete this section if the proposal will make things worse for some people. Remember that we have an anticipatory duty to make reasonable adjustments so that disabled people can access services and work for us.

Can we change our proposal to reduce or remove these adverse impacts?

Yes, but only by directing any change disproportionately towards more urban and densely populated areas and/or by reducing any charges for low income families.

Can we achieve our aim in another way which will not make things worse for people?

No

If we need to achieve our aim and can't remove or reduce the adverse impacts get advice from legal services. Summarise the advice here. Make sure the advice is passed on to decision makers if the proposal proceeds.

Section 9. If the proposal is implemented how will you find out how it is really affecting people? (How will you monitor and review the changes?)

The change being proposed will not impact directly as it will require further decisions before it can be implemented. Monitoring will be considered as part of that decision making process but will include monitoring of HWRC usage and complaints / compliments as a minimum.

Section 10. List any actions you need to take which have been identified in this EIA

Action	Lead	By when	Progress
Review Customer complaints/comment	Waste Services Manager	Continual	

The Report of the Audit Committee

The Audit Committee met on 24 September 2015. Present:- County Councillor Mike Jordan (in the Chair); County Councillors Margaret Atkinson, Robert Baker, Eric Broadbent, Jim Clark, John Fort BEM and Helen Grant. In attendance:- Mr David Marsh and Mr David Portlock (External Members of the Committee) and County Councillor Carl Les (Leader of the Council) and County Councillor Gareth Dadd (Executive Member for Central Services, specifically Finance and HR issues).

1. Annual Report: The Audit Committee considered, and approved, its Annual Report for the year ended 30 September 2015. The Annual Report is appended.

The Audit Committee RECOMMENDS:

That the Annual Report of the Audit Committee, as set out in Appendix 1, be noted.

MIKE JORDAN
Chairman

County Hall,
NORTHALLERTON.
2 November 2015

PURPOSE OF THE REPORT

To provide Members of the County Council with details of the work carried out by the Audit Committee during the year ended 30 September 2015. The report also details how the Audit Committee has fulfilled its Terms of Reference during this period.

BACKGROUND

The Audit Committee is responsible for overseeing the County Council's corporate governance, audit and risk management arrangements. The Committee is also responsible for approving the Statement of Accounts and the Annual Governance Statement. The Committee's specific powers and duties are set out in Schedule 1 of the Constitution under the Terms of Reference of the Audit Committee. A copy of the Terms of Reference is attached at **Appendix A** for information.

Audit Committees are a key component of corporate governance and provide an important source of assurance about the organisation's arrangements for managing risk, maintaining an effective control environment, and reporting on financial and other performance.

The Chartered Institute of Public Finance and Accountancy (CIPFA) issued guidance to local authorities to help ensure that Audit Committees are operating effectively¹. The guidance recommends that audit committees should report annually on how they have discharged their responsibilities.

WORK UNDERTAKEN AND OPINION

The Audit Committee has met on five occasions in the year to 30 September 2015, in accordance with its Programme of Work.

During this period, the Committee has assessed the adequacy and effectiveness of the County Council's risk management arrangements, control environment and associated counter fraud arrangements through regular reports from officers, the internal auditors, Veritau and the external auditors, Deloitte. The Committee has sought assurance that action has been taken, or is otherwise planned, by management to address any risk related issues that have been identified by the auditors during this period. The Committee has also sought to ensure that effective relationships continue to be maintained between the internal and external auditors, and between the auditors and management.

The Audit Committee is satisfied that the County Council has maintained an adequate and effective control framework through the period covered by this report.

The specific work undertaken by the Committee is set out below. The Committee has:

External Audit

- 1 Received and considered the annual audit letter for 2013/14 produced by the external auditor, Deloitte which detailed the outcome of the audit of the County Council and North Yorkshire Pension Fund accounts. The Committee was pleased

¹ CIPFA – Practical Guidance for Local Authorities and Police, 2013

to note that the external auditors had issued unqualified audit opinions for both the County Council and the North Yorkshire Pension Fund. Deloitte had also issued an unqualified value for money conclusion and an unqualified opinion on the Whole of Government Accounts return. The Committee was also pleased to note that Deloitte's had found the financial controls and procedures were working well and had commented on the high level of support they had received from finance staff during their audit;

- 2 Received and considered Deloitte's planning reports for the audit of the County Council and the North Yorkshire Pension Fund's 2014/15 financial statements. The report highlighted the audit risks that Deloitte's would address and provided details of the timetable and fees for undertaking the work. The Committee noted that KPMG had been appointed as the County Council's external auditors for 2015/16 onwards and therefore this would be Deloitte's last year in the role;
- 3 Received and considered the external auditor's report on the 2014/15 Audit. The report highlighted the key findings of the audit, made recommendations for improvements in control and identified other matters requiring communication to those charged with governance;

Internal Audit

- 4 Continued to oversee the internal audit arrangements for the County Council and North Yorkshire Pension Fund. This has included approval of changes to the Internal Audit Charter and consideration of the audit implications for the new Pension Board.
- 5 Received and considered the results of internal audit work performed in respect of each Directorate and across different thematic areas. Monitored the progress made by management during the period to address identified control weaknesses;
- 6 Received and considered the Internal Audit Plan for 2015/16. The plan reflected recent changes in legislation and other external factors;
- 7 Monitored the delivery of the annual Internal Audit plans through regular update reports presented by the Head of Internal Audit. Reviewed variations to the Audit plans which were considered necessary to reflect new or changed County Council priorities;
- 8 Considered the County Council's overall counter fraud arrangements in the light of emerging risks (both national and local). Approved a new Prosecution and Loss Recovery Policy and changes to the County Council's Counter Fraud Strategy to reflect the new CIPFA Code of Practice on managing the risks of fraud and corruption;
- 9 Received and considered the outcome of the annual 2014/15 Fraud and Loss Risk Assessment. The Committee also reviewed the work of Internal Audit in respect of suspected fraud including the results of investigations into matters reported via the County Council's whistleblowing facilities or directly by management;
- 10 Received and considered the Annual Report of the Head of Internal Audit which provided an overall opinion on the County Council's control environment. The Committee noted that the work of internal audit is primarily focused on those areas which represent the highest risk for the County Council. The Committee also

considered the breaches of the Council's Finance, Contract and Property Procedure Rules which had been identified during audit work. The Head of Internal Audit confirmed that the Council's framework of governance, risk management and control provided substantial assurance. In forming this opinion, the Head of Internal Audit had considered the progress made by management during the year to address identified control weaknesses. The Head of Internal Audit also drew the Committee's attention to a number of significant control weaknesses identified through audit work including issues related to information security, the implementation of the new adult social care case management system and the highways maintenance contract;

- 11 Assessed the performance of the County Council's internal audit provider, Veritau Limited against the targets set for 2014/15, and considered the performance targets for 2015/16. The Committee also considered the outcome of the internal audit quality assurance and improvement programme (QAIP). The QAIP is an ongoing process which helps to ensure internal audit work is conducted in accordance with established professional standards. The Committee was pleased that internal audit practices met the required standards and therefore continued reliance could be placed on the arrangements operating within the County Council;

Risk Management

- 12 Continued to oversee the County Council's risk management arrangements and strategy. Considered changes to the Corporate Risk Management Policy;
- 13 Reviewed the progress made by the County Council to identify and address corporate risks. This included consideration of the updated Corporate Risk Register;
- 14 Assessed the adequacy and effectiveness of each Directorate's risk management arrangements through consideration of the progress made to address issues identified in the annual Statements of Assurance. The Committee also considered the risks identified in the Directorate Risk Registers and how these linked to the Corporate Risk Register;
- 15 Noted the adoption of specific risk registers for a number of major projects, including the Bedale, Aiskew and Leeming Bar bypass (BALB), Developing Stronger Families initiative, extra care housing programme and the Tour de Yorkshire cycling event;
- 16 Considered the outcome of the recent tender exercises for casualty (public, employers' and professional indemnity) insurance cover and the claims handling service;

Corporate Governance

- 17 Considered and approved the Annual Governance Statement for 2014/15 of the County Council. The Committee also noted the issues identified in the annual Statements of Assurance prepared by Management Board, the Chief Executive and each Corporate Director, which inform the preparation of the Annual Governance Statement. The Committee also reviewed the progress made by management to address significant issues identified in the 2013/14 Annual Governance Statement;
- 18 Considered some limited changes to the Local Code of Corporate Governance prior to referral to the Executive for approval by the County Council;

- 19 Considered a number of recent developments to strengthen and improve corporate governance arrangements as well as future plans;
- 20 Considered the annual report on partnership governance. The report included details of the County Council's current partnerships, changes which had occurred in the year and the arrangements in place to monitor the management and performance of key partnerships. The Committee consider that partnership governance remains effective and the existing arrangements are proportionate and commensurate to the risks;
- 21 Received reports on the progress made to update strategic plans and develop policies and procedures to reflect latest guidance and best practice on corporate governance, particularly in respect of procurement and contract management;
- 22 Received a report outlining the progress made to implement improved business continuity arrangements across the County Council. The Committee was pleased to note that good progress has been made to address the issues previously identified by internal audit;

Value for Money

- 23 Considered the arrangements adopted by the County Council to achieve value for money;

Financial Statements

- 24 Considered and approved the Statement of Accounts for 2014/15 of the County Council (which incorporate the Statement of Accounts for the North Yorkshire Pension Fund);
- 25 Received and considered proposed changes to the County Council's Accounting Policies. The only change which had occurred resulted from the updated Code of Practice on Local Authority Accounting issued by CIPFA in April 2014. The change related to the preparation of the group accounts and involved new rules on the identification and classification of potential group entities. The Committee also noted that future changes relating to the treatment of transport infrastructure assets and the fair value measurement of assets are expected;

Other

- 26 Received and considered proposed changes to the Contract, Property and Financial Procedure Rules prior to referral to the Executive and approval by the County Council. The need for changes had arisen due to a number of factors including changes in legislation or regulation, issues identified during the course of internal audit work and/or developments in business practice;
- 27 Continued to scrutinise the County Council's treasury management arrangements. This included reviewing the Annual Treasury Management and Investment Strategy for 2015/16 which incorporated a minimum revenue provision policy and a policy to cap capital financing costs as a proportion of the annual net revenue budget.

- 28 Received briefings from officers on issues and new developments facing the County Council including the 2020 North Yorkshire programme and changes in health and social care arising from the Care Act and other government initiatives;
- 29 Reviewed the progress which had been made by officers to address other issues raised at meetings of the Committee;
- 30 Met with both the outgoing external auditors, Deloitte and the newly appointed auditors, KPMG. The Committee offered a vote of thanks to Deloitte for the professional and constructive approach to their audit work;
- 31 Following a recruitment exercise, appointed two non-voting external members to the Committee, to serve for the remaining life of the County Council plus a further 12 months. The external members help bring a different perspective to the working of the Committee through their considerable business and financial experience.
- 32 Reviewed the Terms of Reference for the Committee in December 2014.

Councillor Mike Jordan
Chairman of the Audit Committee

AUDIT COMMITTEE

TERMS OF REFERENCE

1. In respect of **Internal Audit**

- to approve the Internal Audit Strategy, Annual Audit Plan and performance criteria for the Internal Audit Service.
- to review summary findings and the main issues arising from internal audit reports and seek assurance that management action has been taken where necessary.
- to review the effectiveness of the anti-fraud and corruption arrangements throughout the County Council.
- consider the annual report from the Head of Internal Audit.
- to review the effectiveness of the system of Internal Audit and the Committee itself on an annual basis.

2. To review the workplan and performance of External Audit.

3. To review, and recommend to the Executive, changes to Contract, Finance and Property Procedure Rules.

4. In respect of **financial statements**

For both the County Council and the North Yorkshire Pension Fund

- to approve the respective annual Statements of Final Accounts
- to receive and review the Annual Audit Letters and associated documents issued by the External Auditor
- to review changes in accounting policy

5. In respect of **Corporate Governance**

- to assess the effectiveness of the County Council's Corporate Governance arrangements
- to review progress on the implementation of Corporate Governance arrangements throughout the County Council.
- to approve Annual Governance Statements for both the County Council and the North Yorkshire Pension Fund.
- to review the annual Statements of Assurance provided by the Chief Executive, Management Board and Corporate Directors.
- to liaise, as necessary, with the Standards Committee on any matter(s) relating to the Codes of Conduct for both Members and Officers.

6. In respect of **Risk Management**

- to assess the effectiveness of the County Council's Risk Management arrangements.
- to review progress on the implementation of Risk Management throughout the County Council.

7. In respect of **Information Governance**
 - to review all corporate policies and procedures in relation to Information Governance.
 - to oversee the implementation of Information Governance policies and procedures throughout the County Council.
8. In respect of **Treasury Management**
 - to be responsible for ensuring effective scrutiny of the County Council's Treasury Management strategy and policies as required by the CIPFA Treasury Management Code of Practice.
 - To review these Treasury Management strategies, policies and arrangements and make appropriate recommendations to the Executive.
9. In respect of **Value for Money**
 - to have oversight of the arrangements across the County Council in securing Value for Money.
10. To meet not less than four times a year on normal business and review its Terms of Reference on an annual basis.
11. To consider any other relevant matter referred to it by the County Council, Executive or any other Committee. In addition any matter of concern can be raised by this Committee to the full County Council, Executive or any other Member body.
12. To exercise all functions in relation to the making and changing of policy relating to such audit and counter-fraud matters which fall within the remit of the Committee (save as may be delegated otherwise).

NORTH YORKSHIRE COUNTY COUNCIL**11 NOVEMBER 2015****STATEMENT OF SCHOOLS AND EARLY YEARS PORTFOLIO HOLDER****COUNTY COUNCILLOR ARTHUR BARKER****Medium Term Financial Strategy & 2020 North Yorkshire**

The Children and Young People's Service has continued to meet its savings targets. The scale of budget cuts required – and achieved to date, whilst maintaining service levels, has been a significant challenge. The objective has been to protect front-line services as much as possible, thus enabling a restructured Directorate to operate effectively across its universal, preventative, targeted and acute service responsibilities, in line with legislation. Although the Directorate is facing emerging pressures in some of the higher need budgets, such as Special Home to School Transport and Disabled Children's Services, we are on track to achieve the savings and transformation projects agreed by Council.

2015-16 sees the implementation of some major transformation programmes, including the review of Preventative Services and a new way of delivering school improvement.

This information appears in the Statements to Council for both Executive Members for the Children and Young People's Service as this reflects our joint responsibility for all relevant resources.

School Performance 2015t

North Yorkshire maintained its position in the top 20% of Local Authorities nationally at GCSE and outcomes at five A*-C including English and Maths are five percentage points above national. At Key Stage 5 (A Level) North Yorkshire has continued to show strong performance again above national indicators. Whilst we have also seen a closing of the gap between those on free school meals and the rest it remains a key priority.

School OfSTED Inspection Outcomes

The percentage of schools graded as good or outstanding by Ofsted as at 1 October is an improving picture. 84.2% of North Yorkshire's primary schools are graded as good or outstanding which is just below the national figure of 84.8%, and 75% of secondary schools are good or outstanding, which is now better than the national figure of 74.3%. Both North Yorkshire figures show improvement from the beginning of the academic year September 2014 and also North Yorkshire's rate of improvement is better than the national one.

The percentage of pupils attending a good or outstanding school has also increased and at a faster rate than the national rate. As of 1 October 84.4% of North Yorkshire's primary school pupils attended a good or outstanding school, and is now better the national figure of 84%. 80.7% of North Yorkshire's secondary pupils attend a good or outstanding school, which is 3 percentage points higher than the national figure (77.7%).

The number of inadequate schools has reduced. There are now only two in primary and one in secondary

School Improvement

The School Improvement restructure is now fully in place with the focus of this year being the strengthening of the traded service. All four improvement Partnerships (Early Years, Primary, Secondary and Special) have now had their first meetings with priorities focussing on improving attainment and progress, closing the gap between vulnerable learners and their peers, building capacity in a school-led improvement system, and recruitment. The only Chair still to be confirmed is that of the Special Schools Improvement Partnership and recruitment is progressing well. All Partnerships delivered their first reports to the North Yorkshire Education Partnership early in October.

HMS Heroes Service

The special service for Service pupils in North Yorkshire's schools was held on Friday 6 November at Ripon Cathedral. This year the theme was 'new beginnings' reflecting the high amount of change that Service children manage in their lives particularly in light of the on-going rebasing and drawdown from Germany and the high amount of movement of this year and next. The rich diversity that Service pupils bring to their schools and communities was celebrated. The service included spoken and musical contributions from Service children in North Yorkshire schools with schools also contributing to an exhibition of work on the theme of new beginnings which is on display during the month of November and in the Station Gallery in Richmond during December.

Scarborough Skills Summit and progress regarding the "Scarborough Pledge"

The Scarborough Education Summit is progressing work through the Steering Group. The group has now met twice to help shape workstreams to deliver specific activities with measurable outcomes. There are three workstreams detailed in the Scarborough Pledge which focus on

- Early help which is about enhancing prevention measures to ensure that potential difficulties are identified early and that children and their families don't get 'left behind';
- Improving schools which is about ensuring there is high quality learning for all children enabling them to achieve and thrive. This will include tackling teacher recruitment difficulties on the Coast; and
- Raising Aspirations which is about ensuring that young people in Scarborough have high aspirations to achieve and have fulfilling lives. This will include providing experiences to broaden their horizons and build their resilience and confidence. Community engagement and support will also be led by this group – securing involvement from the business, cultural and wider community on the Coast.

The Institute of Effective Education from the University of York will also evaluate progress and measure the success of different approaches.

Work will now be taken forward by smaller groups to focus on specific activity and ensure we start to make an impact, building on existing effective practice on the Coast and from farther afield. There will be a wider communication roll-out, including key messages to the Scarborough community as well as relevant education, health, employer and voluntary sector forums. This will include the development of a digital/web presence to keep everyone informed of progress. An early dissemination event is planned for the early in 2016.

A Learning and Skills Post 16 summit was held on 14 October with good attendance from educational providers and employers in the area. The purpose of the event was to build on recent local discussions about skills needs and provision in the Scarborough area and share understanding of needs and ambitions for both young people and employers.

The publication by HM government in July 2015 of 'Reviewing post-16 education and training institutions' will herald a national change of approach that is likely to have significant implications for Scarborough if the government realises its stated ambition to 'move towards fewer, often larger, more resilient and efficient (post 16) providers'. Whilst the impact of any change in the current pattern of provision will be most directly felt by individual institutions, it is just as important for the wider stakeholders, such as local authorities, the LEP and, indeed, schools, to understand more fully what an Area Review might mean for the provision of post 16 education and training in Scarborough and to proactively work together to establish an approach that is consistent with the 'general principles' included in the guidance document.

It is now intended to set up a task group which is charged with turning the Summit's ideas and ambitions into more concrete actions.

School Organisation

Selby's newest primary school is starting to take shape with all the steel structures now in place. Staynor Hall Community Primary Academy will open in September 2016 and will address the need for additional school places arising from the Staynor Hall housing development. It will offer 210 places plus a nursery. York-based Ebor Academy Trust have been appointed as academy sponsors to run the school. All new schools now have to be either free schools or academies and Staynor Hall marks the first such school for North Yorkshire County Council.

The closure of Farnley Church of England Voluntary Aided Primary School in North Yorkshire was approved by The Executive on 27 October following the governors' decision to proceed with proposals to close the school from 31 December 2015. The decision follows a meeting of the full Governing Body and statutory consultation as a result of concerns about the future of the school in the face of falling rolls and difficulties to secure the strong leadership required to ensure improved educational outcomes.

Thirty years of campaigning about healthy eating in schools.

Herbie the carrot is celebrating his thirtieth birthday! Herbie was created by the School Meals Service thirty years ago as a fun way to take the fresh, healthy foods message into schools for children from the youngest age and improve school meals take-up. Over this period, North Yorkshire County Caterers, the school meals service, has been at the forefront nationally of pushing ahead with its policy of buying local, fresh food for the nutritional benefit of the county's children as well as supporting local farms, growers and suppliers. School meals take-up has gone from 21% to 70% over the last 30 years and this year North Yorkshire's school meal service will spend nearly £6 million on food supporting local and regional producers to provide top quality, fresh ingredients for 330 schools across North Yorkshire.

County Councillor Arthur Barker
Executive Member for Schools and Early Years

Cllr David Chance – Statement for full Council 11 November 2015**Stronger Communities**

The work of the Stronger Communities programme over the last quarter has focussed on two principle priorities: working with the library service to open the dialogue with communities interested in managing the proposed 21 community libraries with a view to receiving formal expressions of interest over the next quarter; and aligning the inter-dependent Stronger and Living Well programmes to ensure the benefits of this investment is maximised for both individuals and the communities and community led services that support them. The Stronger Communities programme, in partnership with the Living Well Service, is working with the Universities of York and Central Lancashire to evaluate the impact of the two programmes under the title 'Connecting People: Connected Communities'.

The programme continues to support grass roots community projects across the county. To date 75 applications have been received from groups delivering projects across all four of the programme's priorities. A total of 57 projects have been approved; the total value of grants awarded is £412,143 against total project value of circa £1.5m. One project supported in the last quarter is the development of a universal community led pre-school support package developed in partnership by the Pre-School Learning Alliance and the council's 0-19 Prevention Service and piloted in Selby and Scarborough districts. Further capacity building support has been given to a number of voluntary care services providers in Richmondshire; a community bakery project providing supported employment opportunities and a community shop.

In addition to the on-going support grass roots community projects, strategic projects being delivered include commissioning North Yorkshire Sport to deliver a county wide social inclusion project. The three year 'Club as the Hub' programme will offer training and support to voluntary sports clubs across the county to develop social activities and support for people with additional support needs. The programme is also working with Selby District Council as part of the Better Together partnership to develop a district wide 'good neighbour' offer and with Scarborough Borough Council on digital inclusion and well-being projects. Community transport continues to be a challenge and discussions are taking place with providers to shape and inform a new package of support in order to generate a higher take up in the sector, this will include a targeted campaign to recruit volunteer drivers. Work is progressing well on the development of the Community Directory, a project that involves over thirty public and voluntary sector partners in the development of a county wide comprehensive database of services and assets.

One significant highlight in September was the opening of the Pateley Bridge Community Library in partnership with Nidderdale Plus.

Community Awards

The first County Council Community awards were presented by the Chairman of the Council at the North Yorkshire Wider Partnership conference on 16 October 2015. In all, there were 114 nominations from a diverse range of community groups, organisations and individuals from across the county. The winners were:

Best community group - Osmotherley Community Group

The group tackles social isolation and loneliness in a rural community. It provides opportunities for social interaction between people of all ages, including young children and families, the elderly, recently bereaved, men living alone, those with recent health issues, and the housebound. Through its monthly coffee mornings and soup lunches, the group enables people from a variety of ages and backgrounds to come together. It also builds community links by setting up events that expand the local volunteer base and promote opportunities for volunteers to develop their skills. As well as tackling social isolation and loneliness, the group raises money for local and national charities.

Other shortlisted entrants were: Craven children's comic collective Pink Fluffy Ketchup Covered Flower Ponies and the Parish of Hemingbrough Historical/Heritage Society.

Best community project - Corrina and Friends Homeless and Vulnerable Project

After nearly losing her home when her partner had cancer, Corrina set up the Corrina's Homeless and Vulnerable Project to support residents who are forced to sleep rough or can't afford food to feed their families. Corrina has opened Harrogate's first non-profit pay-what-you-feel café, which operates like any other café, but uses food donated by businesses and the public and all proceeds go to the project. Every day at 5pm, the cafe opens to the homeless and vulnerable to take leftover meals or food. Between its opening on 1 May and the end of June, the cafe served 1,186 meals to the homeless and vulnerable. More than 35 volunteers now work in the café. The project also supplies furniture to local people in need who require items to furnish their home.

Other shortlisted entrants were: The Hovingham Village Market and Clapham Village Store/Clapham Community Shop Ltd

Volunteer of the year - John Scoble

After retiring from his post as a primary school head teacher, John read that learning a new musical instrument helps to ward off Alzheimer's and memory loss and decided to learn to play the ukulele. Eighteen months ago, in Ryedale, he initiated a Music in the Community project, aimed at all ages, with inclusion as its driving force. He now provides free ukulele tuition to a variety of groups in the Ryedale and Scarborough areas. These groups have gone on to perform in public, helping to raise thousands of pounds for charity and entertain many hundreds of people. John's love of music and his enthusiasm have enriched the lives of a large number of people aged nine to 90.

Other shortlisted entrants were: Kevin Axelby of Ryedale and Ian Robinson of Richmondshire.

Young people volunteering - Easingwold School Youth Peer Mentors

The peer mentors help other young people with many issues: the transition from primary to secondary school, confidence and self-esteem issues, family issues, socialisation, illness, sexuality and gender, equality, resilience, responsibility. The group are recognised as a support within school and are written into policies directly. The mentors do a lot of work around self-esteem and can signpost their mentees to other agencies when needed; because of their age and the trust built between them, they have much success in this area.

Other shortlisted entrants were: North Yorkshire Railway Junior Volunteers Group and Lucy Taylor of the Football Futures project at Skipton.

The winners each received a prize of £1,000 for their project, group or a nominated local charity. All finalists receive a trophy and certificate.

Details of the work of all shortlisted entrants and a full list of nominees is available on the North Yorkshire County Council website at <http://www.northyorks.gov.uk/communityawards>.

Locality Budgets

The Locality Budgets programme launched on 7 October 2015. I have already agreed support for 14 projects, totalling £14,308, recommended by 5 County Councillors.

Annual Report of the Director of Public Health

This year Dr Sargeant has chosen the health of our children as the focus for his third annual report as Director of Public Health for North Yorkshire. This report highlights the many factors that influence health and help to build resilience in children and young people. We know that if we get prevention and early intervention services right for children and young people it will have a big impact on improving their life chances.

I join with my colleagues, Cllrs Barker and Sanderson, in welcoming this report and working with them to take forward the recommendations. A key recommendation is about reducing the impact of child poverty which affects 1 in 10 of our children and reduces their life chances and health.

Healthy Child Programme

On 1 October 2015, the Council took on the responsibility of commissioning the 0 - 5 Healthy Child Programme which includes health visiting services. This offers exciting

new opportunities to improve the support offered to children and their families in the important early years of child development.

We have also marked the start of a new lifestyle service as part of the 5-19 Healthy Child Programme to help children and families manage overweight and obesity. As Dr Sargeant notes in his annual report, 1 in 5 children start school with excess weight and this increases to 1 in 3 by year 6. This new service is one of many actions that will be taken forward in a “Healthy Weight, Active Lives” strategy that is being developed with our partners.

Smoking

We launched our Tobacco Control Strategy which aims to inspire a smoke free generation in North Yorkshire. The Strategy emphasises the importance of preventing children and young people from starting the habit of smoking. We welcome new legislation that came into effect last month which makes it illegal to smoke while a child is in the car. October also saw the conclusion of a tender process for stop smoking services. We are currently implementing a new service that will begin in January named Smokefree Life North Yorkshire. The new service will target key groups such as pregnant smokers.

Suicide Prevention

We are working with partners across the City of York and North Yorkshire to develop a suicide implementation plan aimed at reducing the number of suicides across the county. Suicide devastates the lives of individuals, families and communities. It is a problem across the UK as well as in North Yorkshire. Those bereaved by a suicide are at increased risk of mental health and emotional problems and may be at higher risk of suicide themselves, so receiving the right support is essential. We are committed to supporting people in crisis and those experiencing feelings of despair or hopelessness by developing a network of services to help them cope and provide an alternative to ending their lives.

Winter Health

The draft winter health strategy is completed and out for consultation. Partners are working together to develop an implementation plan. This is being led by Rural Action Yorkshire following successful award of approximately £400k from the British Gas Energy Trust (BGET”).

NORTH YORKSHIRE COUNTY COUNCIL

11 NOVEMBER 2015

STATEMENT OF THE HIGHWAYS, ROAD SAFETY, ACCESS TO THE COUNTRYSIDE (INCL BROADBAND, MOBILE PHONE COVERAGE) AND PASSENGER TRANSPORT PORTFOLIO HOLDER COUNTY COUNCILLOR DON MACKENZIE**Highways****Winter Service**

The County Council is ready for winter. We have 55,000 tonnes of salt stockpiled ready to be used by our fleet of 89 front-line gritters, backed up by over 130 farmers and other local contractors. When conditions demand, we routinely treat over 50% of the County's roads, one of the highest proportions by any County Council. In the face of budget reductions across the highways service, the commitment to deal with winter conditions remains our highest priority, there has been no lessening of gritting route coverage, whilst our long-term contractor, Ringway, has recently invested in 20 new gritters, which will enhance the reliability of the fleet.

The winter budget was reduced by £750,000 this year as part of the 2020 savings targets. I am pleased to report that this has been achieved with neither changes to policy nor reduction in gritting routes, but was reached through lower cost of the Ringway contract and by bringing consistency to the provision of grit bins.

We are continuing our winter community partnership scheme by giving parish and town councils and community groups the opportunity to support an even higher level of service through volunteers, who are willing to take part in clearing snow and treating roads and footways. We provide health and safety training and advice, and give advance notice of severe weather using a specialist forecasting service.

The Northern Powerhouse, Transport for the North and our Transport Prospectus

The Northern Powerhouse is the Chancellor's vision for bringing together the cities of the north to build an economy to rival the dominance of London. Transport for the North (TfN) started out as a loose amalgam of the transport authorities covering the northern city regions. It was announced in the July 2015 Budget that TfN will be given statutory status.

It is expected that TfN will consider road and rail matters of strategic significance to the north of England. Whilst improving east-west connectivity by upgrading the A64/A1237/A59 corridor is likely to be of significant interest to TfN, smaller, local schemes like town bypasses may not be.

The Northern Powerhouse and TfN were originally considered by many to be simply about connecting cities of the north. That is changing thanks to the influence of the County Council, and the concept is becoming much more inclusive of rural areas.

The North Yorkshire Strategic Transport Prospectus, which was endorsed by the Executive in October, is an important document, which sets out the case that we are an integral part of The Northern Powerhouse, with a vital role to play. It is significant that the Leader of this Council has a place on the Board of TfN, whilst the BES Director represents us on the Executive.

Local Transport Plan 4

The latest position is that public and stakeholder consultation on the Draft LTP4 started on 2 November and continues until the end of this month. Following the completion of the

consultation the responses will be considered and any necessary amendments made to the draft before LTP4 is considered for adoption by the Executive and Council next February.

Access to the Countryside

Heritage Services

Our archaeological team has recently given advice to farmers who are applying for the new countryside stewardship funds, a scheme run jointly by Natural England, Forestry Commission England and the Rural Payments Agency on behalf of Defra. Applications are checked against our Historic Environment Records for features that might be sensitive to certain types of farming. So far in this round, the team has processed and will receive income for over 100 applications, which are likely to result in the award of several million pounds of grants.

Passenger Transport

Bus Services

The TEE Scrutiny Committee has considered the results of consultation on proposals to make £500k savings in our bus subsidy budget, and its conclusions will be included in the report to the Executive when it meets on 8 December. The consultation responses show the importance that people attach to bus services. The Committee noted that 85% of bus journeys are on commercial services and that significant improvements have been made to the original savings proposals, thanks to successful negotiations between our Passenger Transport Team and bus operators, who have cooperated very well with us.

It is timely to report that Arriva Yorkshire, who operate in the Selby area, won the Bus Operator of the Year award, whilst, in Harrogate, Transdev have introduced a brand new commercial service linking Harrogate and Boroughbridge.

Total Transport

I recently attended a conference at the National Railway Museum which brought together Transport Minister, Andrew Jones MP, and key people from health and local government, with the aim of encouraging a unified transport service for use in health, education and adult services, thereby getting much better value from resources spent on these areas in isolation. I will report at a later date on the success of pilot schemes.

Broadband and Mobile Phone Coverage

The County Council recently agreed to invest an additional £21m in Phase3 of its Superfast North Yorkshire programme, at the conclusion of which in 2019 95% of the county should have access to high quality broadband. Whilst this is very good news and keeps us in the leadership of providing this increasingly important service to rural homes and businesses, we are very mindful that those communities who are likely to be in the unconnected 5% need some certainty about their situation at the earliest date, so that viable alternatives can be explored.

Similarly, whilst phone users in many areas of the county can now receive 4G coverage, remote areas have little or no signal at all. Consideration is being given to the possibility that the County contribute to investment in better mobile phone reception for those areas, which currently have an inadequate service.

DON MACKENZIE

NORTH YORKSHIRE COUNTY COUNCIL**11 NOVEMBER 2015****STATEMENT OF WASTE SERVICES, ECONOMIC DEVELOPMENT,
RAIL STRATEGY AND TRADING STANDARDS PORTFOLIO HOLDER
COUNTY COUNCILLOR CHRIS METCALFE****Waste Services**

Arrangements were put in place during September that have enabled the Council's waste management company, Yorwaste to carry out work for the Council without competitive procurement. Work is now in hand to migrate all County Council premises waste service contracts to Yorwaste so we can improve the service offer by working more closely with premises managers, as well as improving efficiency. The new 'teckal' approach to delivering waste services represents a significant opportunity for the public sector to join up for maximum efficiency and mutual benefit and discussions continue with district councils and other public sector bodies to make them aware of these opportunities.

I was pleased to observe progress on the construction of Allerton Waste Recovery Park with the Leader in July. The project remains on schedule with erection of steelwork due to start in the new year.

The Landscape and Cultural Heritage Fund for Allerton Waste Recovery Park was launched in October and is available to support works within 3.5km of the site. £840,000 is available from the fund which was secured as part of the planning permission for the development of the site. The fund is initially available for small scale grants (up to £1000) to help support a wide range of activities including planting, nature conservation and repairs to historic buildings. The fund is being managed externally by Two Ridings Community Foundation and full details are available on their website at <http://www.trcf.org.uk/grant/allerton-park-landscape-and-cultural-heritage-fund-small-grants-scheme/>

Trading Standards**Multi Agency Safeguarding Team**

The team has now been operational for six months and already has a full caseload. An analysis of the on-going cases shows the total financial detriment to vulnerable adults on these cases alone exceeds £5m.

The unique work of the team has been recognised by the media, with BBC Radio 4 You and Yours running a series of four programmes about the work of the team in September and BBC Inside Out recording a piece about team for an article about phone fraud. Trading standards services and police forces around the country have also made enquiries with the team, to see if they can implement a similar initiative in their areas.

The team was also featured in an article in the Fraud Advisory Panel Annual Review 2015 in relation to supporting victims (<https://www.fraudadvisorypanel.org/wp-content/uploads/2015/07/FAP-Yearly-Review-2015-WEB.pdf> , page 16).

Additional funding has now been secured from the Police and Crime Commissioner's Community Fund. This funding is being used to purchase 100 digital call blocking devices to be installed into the phone lines of phone fraud victims or those at high risk of such fraud. In trading standards trials nationally, the call blockers have been found to block 95% of scam calls. Ten covert cameras that also record sound are also being purchased. These are to be

used in the homes of repeat victims of doorstep crime or distraction burglaries. In addition the funding is to be used to provide three seminars for the financial sector across North Yorkshire, to include bank and building society staff, post office managers, and solicitors managing the accounts of vulnerable clients. The seminars are aimed at improving the sectors' understanding of their role in protecting vulnerable clients and to improve joint-working with law enforcement.

Planning

NY/2015/0233/ENV – Planning application on land at Kirby Misperton on behalf of Third Energy UK Gas Limited

With regard to Third Energy's planning application, a formal letter of request for further information was issued to the applicant on 11 October 2015.

With regard to the number of representations including those in objection and those in support, the County Council had, up to 22 October 2015, received 3,938 representations.

The County Council has received responses from 24 of those with whom the County Council consulted and has yet to hear from at least 10 more.

Having received an interim report on the application on Tuesday 20 October, Members of the County Council's Planning & Regulatory Functions Committee resolved, firstly, to accept an invitation to receive training on Monday 2 November and, secondly, to undertake a formal Committee site visit on a date to be arranged.

Joint Minerals and Waste Plan

It is expected that, subject to final member approval within the three authorities, consultation on the joint Minerals and Waste Plan for North Yorkshire, York and the North York Moors National Park will take place during the period mid November to mid January. The consultation represents a key stage in the process, representing a first full draft of the new Plan. It is now expected that the Plan will be finalised for submission for Examination in Public later in 2016, prior to final adoption early in 2017.

CHRIS METCALFE

NORTH YORKSHIRE COUNTY COUNCIL

11 November 2015

STATEMENT OF THE PORTFOLIO HOLDER - LIBRARY, CUSTOMER AND COMMUNITY SERVICES

COUNTY COUNCILLOR CHRIS METCALFE

Libraries

Work on the reconfiguration of the library service is progressing well with a series of volunteer information events being held in libraries between September to November, raising awareness and recruiting volunteers. The response has been excellent with an extra 340 individuals coming forward to date. County Councillors have met for discussions with officers from both the Libraries and Stronger Communities teams who have also been attending meetings with existing groups, Parish and Town Councils to discuss next steps. The Executive will receive a full report on progress on 8th December.

Summer Reading Challenge 2015

This year's Summer Reading Challenge, "Record Breakers" saw participation by over 10,000 young people, with over 86% completing the Challenge reading 6 books. A wide range of events and activities were held across the county, with a record breaking attempt by Swarm Workshops, in which a eco art project with local artist Laney Birkhead attempted to set a record for the 'Largest Original Print of a Swarm of Bees' to raise awareness of the plight of our British Honeybees.

The service has also, once again, been held as a national example of good practice recruiting young volunteers who contributed over 3000 hours this summer. Many are continuing to volunteer helping with activities such as reading groups and other activities.

Code Clubs

Code Clubs are a fast moving trend, largely including libraries and schools, and are aimed at getting young people into writing software programmes rather than simply using computers as a tool to do a task or play games. A national scheme, "Code Club" links local volunteers to local clubs to share expertise, and following the success of the Thirsk club several more libraries are establishing clubs over the next few months including Filey, Harrogate and Boroughbridge.

Reading Hacks

"Hacks" are advocates for the service as well as volunteers and play a large role in the development of activities and events for young people as well as promoting reading as a skill for life. NYCC library service is one of a number of pilot authorities developing Reading Hacks across the authority, building on the Summer Reading Challenge and other volunteering and projects such as Skipton Rewind and Creative Residencies to use library resources in a different way.

Wi-Fi funding

The Library Service is pleased to inform members that we have been awarded funding from DCMS to install Wi-Fi in those libraries not currently providing this service, including many of our community managed libraries plus upgrading the system for the others. All installations will be completed by the end of March 2016.

Archives

The Heritage Lottery Funded 'Attics and Acres' project based on the archive of the Graham family of Norton Conyers is now well under way with the appointment of project archivist. To date, 45 volunteers have shown an interest in helping with the project and the first group have been trained by Record Office staff in listing and simple conservation work. They have now begun the task of sifting through and sorting the over 70 boxes and tin trunks of records. Already links have been found to Charlotte Bronte, John Buchan and Capability Brown. The project will run for a further year and will develop a full online catalogue of the archive alongside exhibition, access and outreach work.

Media interest in the project has been high with interviews on BBC Radio Tees and Stray FM, a presentation based around recipes from the archive at a BBC Radio York Demonstration Day at the York Festival of Food and Drink and illustrated articles about the project in the Yorkshire Post, other local newspapers and online.

Early in October, the Record Office took part in The Big Draw for this first time. This is an annual drawing festival which sees galleries, museums and heritage sites across the county hold events for anyone who loves to draw, as well as those who like to think they can't! Over 40 keen artists visited the office to be inspired by the rich map collections and to personalise their own map of Northallerton. Historic to present day plans of Northallerton were projected and visitors were shown how to access historic maps online. The event showcased the creative use of archives and attracted many people who had not visited the office before. Activities used on the day have been adapted for use by school and youth groups and a display of historic maps remains on show at the Record Office throughout October.

NORTH YORKSHIRE COUNTY COUNCIL**11 NOVEMBER 2015****STATEMENT OF CHILDREN'S SERVICES PORTFOLIO HOLDER****COUNTY COUNCILLOR JANET SANDERSON****Medium Term Financial Strategy & 2020 North Yorkshire**

The Children and Young People's Service has continued to meet its savings targets. The scale of budget cuts required – and achieved to date, whilst maintaining service levels, has been a significant challenge. The objective has been to protect front-line services as much as possible, thus enabling a restructured Directorate to operate effectively across its universal, preventative, targeted and acute service responsibilities, in line with legislation. Although the Directorate is facing emerging pressures in some of the higher need budgets, such as Special Home to School Transport and Disabled Children's Services, we are on track to achieve the savings and transformation projects agreed by Council.

2015-16 sees the implementation of some major transformation programmes, including the review of Preventative Services and a new way of delivering school improvement.

This information appears in the Statements to Council for both Executive Members for the Children and Young People's Service as this reflects our joint responsibility for all relevant resources.

Children in Care - No Wrong Door

The No Wrong Door service commenced in April 2015, after being the first nationally to successfully bid for and receive DfE funding around 'rethinking care for adolescents'. Since then the service has recruited to almost all of its roles and has a range of placements, services and support in place for the hardest to reach, engage and place. The model was developed to provide effective support through wrapping services around the young person with a seamlessly coordinated and responsive approach. It aims to reduce vulnerabilities and risky behaviours and in doing so gives young people a significantly improved chance for their future. In its first year the programme is clearly showing improved outcomes for young people, with improved relationships, stable care placements and reduced offending. The service helps break the cycle for this group of vulnerable young people and has now locally established nationally-recognised expertise in this field of adolescent care. It benefits from strong leadership and has been approached by many other local authorities indicating real interest in replicating the service. The service is being evaluated by Loughborough University who are keen to develop a national cost calculator for edge of care work from the service we are delivering.

The model is centred on two hubs in the county (one in Scarborough and one based in Harrogate) which are designed to replace all traditional council run children's homes in North Yorkshire. Support can continue past that in traditional residential models with keyworkers 'sticking with' young people up to 25 if need be. This affords them better security and support as they move into independence. The programme is already contributing towards the reduction of looked after children reducing from 468 to 445 in the last quarter. No Wrong Door has recently attracted the praise of Anne Longfield, the Children's Commissioner, when she visited North Yorkshire, saying our model was ambitious and pioneering.

North Yorkshire in finals for the Children & Young People Now and Social Worker of the Year awards

The transformational approach to residential and edge of care work described above has been shortlisted in the Social Work of the Year Awards for creative and innovative social work practice. As well as the “No Wrong Door” programme, North Yorkshire County Council have also been nominated for Children and Young People Now Awards in these key areas:

- Youth Justice Award (Youth Justice Service Youth Communications Team - a radical approach to provide all-round support for young people with Speech, Language & Communication Needs within YJS, residential schools and Pupil Referral Units.)
- Partnership Working Award (North Yorkshire Lesbian, Gay, Bisexual and Trans (LGBT) Delivery Group - a multi-agency LGBT delivery group established to ensure the needs of LGBT young people are being met.)
- Family Support Award and Partnership Working Award (School to School Transfer: Army Drawdown Support through a multi-agency project working with pupils, parents and school leaders as Europe’s largest garrison undergoes massive troop movement due to the Army Basing Plan).

We wish them all well at the awards ceremonies in London on 26 and 27 November.

Children’s Social Care Performance

Children’s Social Care performance continues to be impressive across the entire range of indicators as we seek to ensure children are kept safe and families are given wherever possible access to the help they need.

In the context of continued high numbers of contacts, 4,080 in quarter two, performance shows that they have been rapidly screened in order that families are receiving the right support, at the right time. The increased number of new cases opened by the new 0-19 Prevention Service, alongside more effective screening of contacts, has led to the number of referrals to Children’s Social Care falling to the lowest level for at least the last four years in two quarters (1,057). The effectiveness of the initial screening processes is demonstrated by the fact that 94.9% of referrals then go on to now have an initial assessment completed. .

In quarter two, the number of children in care fell to 445 this is the lowest level in at least four years. North Yorkshire now has the 19th lowest rate of children in care across 152 local authorities. A culture of ‘driving out drift’ to ensure that plans are managed in a timely way has enabled the authority to safely reduce number of children in care to this level, while also facing continued relatively high levels of new admissions to care- 51 in quarter two. Strong performance can be observed across all the main children in care indicators and performance in relation to completed health assessments (84.7%); under 5 year development checks (100%); eye tests (90%); dental checks (85.4%) and immunisations (95%) remain very good with significant progress in these areas being demonstrated and maintained. Continued high levels of up to date Personal Education Plans (PEPs) are particularly striking as the introduction of PEPs for post compulsory school age young people up until the age of 18 has resulted in approximately a further 100 young people having had PEPs completed than in previous years.

Fostering Conference 2015

The fourth annual Fostering Conference was held recently with key note speaker Dr Margot Sunderland, award winning author and expert in child development and psychology and input from the Young Peoples Council, County Foster Carers Group and “Signs of Safety” lead officers. The successful event was attended by 170 delegates and

long service awards were presented by the Executive Member to 32 carers in recognition of their significant input. The Council recognises the need to provide continued professional development to our foster careers which includes the latest theories and practices and provides an inclusive environment for learning. At the same time, the conference also provided an opportunity for the children in placements to enjoy a day full of activities with other children of a similar age. The activities for the young people this year included felt making, vinyl art, banner making and rock school!

Youth Voice Summit

The Children's Commissioner for England, Anne Longfield, took time out of her busy schedule recently to spend a day with Children's Services in North Yorkshire. As part of her programme Anne made a keynote address to the county council's fifth annual Youth Voice Summit, which has grown year on year, and spoke about the importance of listening to and acting on young people's views.

North Yorkshire County Council has been at the forefront of authorities nationally in its engagement of young people to improve services. The Commissioner's attendance marked the increasing significance of the Youth Voice summit, which attracts members of youth organisations and school councils from across the county. Around 150 delegates attended from school councils; the Young People's Council, which represents looked after children and young people; young carers groups; youth councils; the LGBT (lesbian, gay, bisexual or transgender) voice group and the Flying high Group, which represents young people with disabilities.

Prevention Service – Progress and Feedback

The new Prevention Service for the 0-19 age range was launched in April 2015. The first six months of the new service have seen encouragingly strong performance, across a range of indicators. In the first quarter of 2015 (April – June), the new service saw the highest number of new early help cases ever recorded at 1048. In quarter 2 this has increased slightly to 1083. At the end of September the new service had a total of 2298 open cases. Children young people and their families receiving the targeted support and early intervention always envisaged in the designing of the service. Feedback on the new service from schools is also greatly encouraging.

Work has now been completed on the development of a Prevention Service Core Offer. This is a document that clearly and simply sets out what areas of need the new service works on, how we work to address this need and importantly what outcome is expected. The Core Offer, along with a version for children, young people and families, will be published towards the end of November.

Adoption

The importance of achieving increases in both the numbers of children placed for adoption and the speed by which such placements are made has been the subject of renewed national and ministerial commentary. As Ofsted described when they inspected North Yorkshire in 2014 the work in this area is a significant local strength and we saw an increase to some 50 children last year successfully adopted from care. Whilst not pre-empting either the outcome of assessments or court decision making processes, we will continue to explore opportunities to increase the numbers of “fostering to adoption” placements in order to ensure earlier attachments are formed with their potential permanent carers.

County Councillor Janet Sanderson, Executive Member for Children's Services

NORTH YORKSHIRE COUNTY COUNCIL**11 November 2015****STATEMENT OF THE ADULT SOCIAL CARE AND HEALTH INTEGRATION
PORTFOLIO HOLDER COUNTY COUNCILLOR CLARE WOOD****Adult Social Care Outcomes Framework (ASCOF)**

I am pleased to inform Members that the recently published national Adult Social Care Outcomes Framework (ASCOF) indicators for 2014/15 show that the Directorate has maintained its good performance record, despite increasing pressure from issues such as Deprivation of Liberty Safeguards (DoLS) and the complexity of care which many people require.

We showed improvements over the year in 11 out of 14 comparable indicators and within the Yorkshire and Humberside region we were in the top three most improved councils. In addition we were ranked in the best three performing councils six times.

I would like to draw Members attention to a number of key indicators where performance is of particular note. Social contact for service users - 52% of those surveyed stated they had as much social contact as they wanted. This is significantly more than the regional and national averages of about 45% and reflects the directorate's work to reduce loneliness and social isolation.

Our reablement services have again performed well, with 88% of those completing an episode of reablement being able to remain in their own home and independent, 91 days afterwards. Again this is above regional and national averages. This in turn has contributed to maintaining low levels of Delayed Transfers of Care with our NHS partners around the County.

Extra Care

The procurement exercise to secure partners to develop our ambitious programme, for an extra care scheme in every major town in the County, was completed in September.

I am very pleased to say that we have now begun the next stage of the programme as we seek to develop a scheme in Boroughbridge. A consultation event with the community in Boroughbridge was held on 29 October and the procurement was launched with our new partners on 5 November. We expect to be able to agree a development partner and a scheme proposal by Spring next year.

Joint Health and Wellbeing Strategy

The Health and Wellbeing Board was pleased to receive feedback on the updated strategy for the next five years at its meeting in September. Within the strategy, we have set out a number of outcomes that we would want to see delivered linked to

five key themes: Connected Communities, Start Well, Live Well, Age Well and Dying Well. Alongside these themes are a number of issues which we need to address to make the changes we wish to see: workforce, technology and economic prosperity. I would particularly like to thank the Health Scrutiny Committee for its contribution to the countywide consultation on the strategy and I am pleased to say that we have been able to adopt several of the suggestions which they made to us.

A new Mental Health Strategy

I was delighted to be able to agree the new mental health strategy at the Health and Wellbeing Board meeting in September.

The Strategy, called 'Hope, Control and Choice', sets out the commitment of NHS, local government and voluntary sector partners to work together so that the people of North Yorkshire have the resilience to enjoy the best possible mental health and to live their lives to their full potential, whatever their age and background, supported by effective, integrated and accessible services across all sectors. It has been drawn up in genuine partnership with people who use mental health services and their families and carers.

The County Council will work with partners on delivery of the strategy outcomes and in particular will be able to commit to:

- public health awareness-raising campaigns to tackle stigma and discrimination;
- working through the Stronger Communities programme to introduce a range of local well-being initiatives;
- new programmes to promote good mental health from birth onwards to help children and young people stay strong;
- working with employers to promote good mental health in the workplace
- timely diagnosis of dementia and the promotion of dementia-friendly communities across North Yorkshire
- working in new ways in both health and social care to take into account the full range of people's needs, including their physical health as well as their mental health
- bring together annually North Yorkshire mental health champions to share best practice and to offer challenge

I have asked for detailed action plans to be brought back to the Health and Wellbeing Board early in 2016.

Independent Chair of the Safeguarding Adults Board

One of the Care Act changes that has been implemented this year has been the placing of the Safeguarding Adults Board on a statutory footing, giving it an equal status to the Local Safeguarding Children Board. Our current Independent Safeguarding Chair, Jonathan Phillips, completes his four year term in the New Year and I would like to thank him for the excellent work he has done and for his tireless commitment to safeguarding adults and to making safeguarding more personalised.

I would also like to welcome the new Independent Chair, Colin Morris, who will draw on his experience as a former director of social services, NHS chief executive and safeguarding chair when he takes up post in North Yorkshire.

Prevention

I am pleased to inform you that the Living Well service is now in place, working with people who are on the cusp of needing long term care services, with the aim of keeping them independent and well. The team will work with GP practices, the voluntary sector and local communities to support people. This development is one of our major prevention initiatives.

We have also invested in benefits maximisation so that people are able to claim the disability, carers and other benefits to which they are entitled. I am delighted to say that, so far, this team has raised nearly £500,000 for several hundred people across the County.

Winter Resilience

We continue to work hard with the NHS and other partners to prepare for winter. This winter will be a challenging one, both in terms of the long-range weather forecasts and the significant pressures which are already being felt across the health and social care system nationally and within the County. We will continue to do all we can to keep people safe and to ensure services run smoothly throughout the winter period.

Health and Social Care Integration – Vanguard progress

NHS England recently approved the business case put forward for the Harrogate Vanguard programme. Approval provides additional funding to the locality for a three year period and means that health and social care professionals will work together in community based teams to provide integrated services on the ground. The first phase of the programme will be in Knaresborough, Boroughbridge and Green Hammerton.

Coffee Cart

You will no doubt have noticed the Coffee Cart has moved from the car park to the main reception at County Hall. The cart is staffed by an employee from Creative Support, working alongside people with disabilities or their carers who are training as baristas. The project is designed to create opportunities for training and professional development for those who would otherwise have limited opportunities. The move to inside has proved very popular with customers and has also allowed training to continue through the winter months. One member of the team has already secured a permanent catering job thanks to their experience working on the coffee cart. Since its commencement the service has expanded and is now available five days a week. Loyalty cards are now available. Orders can be placed and deliveries for drinks and freshly baked goods arranged including meetings. I would strongly urge all elected members and staff to use this excellent service if they have not already done so.

Dr Vicky Pleydell

Finally I would like to take this opportunity to highlight a change in leadership at Hambleton, Richmondshire & Whitby CCG with the retirement of Dr Vicky Pleydell as Chief Clinical Officer at the end of November. Vicky has been a stalwart champion for the CCG's population and, as a GP, has been a pioneer of primary care services for women and for serving military personnel and their families and military veterans. She will be greatly missed by the partners around the table of the Health and Wellbeing Board. The Chief Officer role will be taken up by Janet Probert on 1 December and we welcome the opportunity to carry on working with Janet as she moves from her current role as Director of the Partnership Commissioning Unit.

Cllr Clare Wood

NORTH YORKSHIRE COUNTY COUNCIL

11 November 2015

SCRUTINY BOARD

STATEMENT BY THE CHAIRMAN

Scrutiny Board was represented at Executive (Performance Monitoring) on the morning of 18 August 2015. We contributed to the review of performance on Winter Maintenance, Highway Maintenance and Waste Management.

At our formal meeting that afternoon we supported the approach of the Scrutiny of Health Committee and the Transport, Economy and Environment Overview and Scrutiny Committee (TEEOOSC) holding a joint meeting in January 2016 for their work on Fracking. There is a good deal of overlap between the environmental and public health aspects of Fracking so the committees will be seeking to take evidence from a very similar range of organisations. Holding a joint meeting is a pragmatic approach. We agreed that the objective of the meeting will be to inform publication of the emerging Joint Minerals and Waste Plan with regards to Fracking. The committees will not be getting involved in individual planning applications.

In connection with the committees' work on Fracking we also received a briefing on the rules on "Predetermination" as set out in the Localism Act 2011. Under the Act it is proper for Members to play an active part in local discussion and that they should not be liable to legal challenge as a result of taking part in a debate about an issue. The important consideration is that no matter what has been said previously; at a planning committee meeting every Councillor who will take part in a decision must approach their decision making with an open-mind in that they must have regard to all material considerations and be prepared to change their views if persuaded that they should.

We considered Public Health England's Health Profiles for North Yorkshire. The overall message for North Yorkshire was very good. A real concern, however, was the number of people killed or seriously injured on our roads – we are amongst the lowest performing 25% of local authority areas. The TEEOSC receives an annual report on road casualty statistics and work to improve safety, including the work of the 95 Alive York and North Yorkshire Road Safety Partnership.

The Annual Survey of Overview and Scrutiny in Local Government 2014/15 highlighted the importance of ensuring the scrutiny is adding value. Work programmes which are relevant and seek to improve outcomes are essential.

County Councillor Elizabeth Casling
Chairman: Scrutiny Board

November 2015

North Yorkshire County Council**11 November 2015****Transport, Economy and Environment
Overview and Scrutiny Committee****Chairman's Statement**

1. My statement for this full council includes details of the Committee meeting held on 14 October 2015.

Committee – 14 OctoberBus subsidy reduction

2. The Committee received the bus subsidy reduction proposals to reduce the budget for subsidising bus services to £1.5m each year and the results of the consultation. We assessed the consultation responses and also took questions from members of the public concerned about the proposals.
3. In some of the areas affected the County Council has worked successfully with bus operators to identify subsidised services that could be provided on a commercial basis. It has also worked with communities to evaluate tenders and find out what if any changes could be made to the existing bus timetable to increase passenger take-up. Where this has not been possible measures have and are continuing to be taken to put in place other transport solutions. Greater use will be made of Community Transport provision, though there are parts of the county where the sector does not have the capacity to take on more services. The County Council is also using its own fleet to provide local bus services where commercial bus services have been withdrawn.
4. The proposals do not affect as wide a geographical area as the previous round but there has been a substantial response to the consultation. Understandably most people who responded disagreed with the proposals and most people said that if they were implemented their access to a range of essential services would be worse. We were pleased to note therefore that in response to the consultation, a number of the proposals affecting specific bus services have been changed by:
 - developing a revised timetable to increase passenger take-up; or
 - developing a minimum service operated by the County Council's in-house fleet operation; or
 - retaining services due to there not being enough capacity in the local Community Transport sector to accommodate changes at present; or
 - retaining the existing bus service at a lower price.
5. A key point made by this Committee last year, in its report on access to services and transport options, was that all areas need to have viable passenger transport in order to be able to access essential services. Several of the recommendations put forward by the Committee in that report have been taken on board. We were

reassured therefore that communities will not be left without an alternative form of transport by these proposals. However we would like the Executive to continue to press government to reform the Concessionary Travel Scheme. Yet again some of the consultation responses showed that concessionary bus pass holders would be prepared to pay towards their fare. Also the point was well made at our meeting about the inequality in funding between rural and urban local authorities. In this regard, we encourage the Executive to invite our two local MPs who are Parliamentary Under-Secretaries of State at the DfT, for further discussions around government support to rural areas particularly in relation to transport.

Ringway Performance 2014/15

6. We were provided with the results of the Evaluation Panel held earlier in the summer. 19 out of the 23 Primary Performance Indicators (PPI) were met in 2014/15 and 11 out of 19 Secondary Performance Indicators (SPI) were met in 2014/15. Based on this the outcome the Term of the Contract remains unchanged at nine years.
7. We were informed that some of the existing performance indicators have not driven the right outcomes and these have now been amended. Chiefly these relate to where performance targets have been set unrealistically high in the past. Revising some of the performance indicators should give Ringway a genuine chance of winning back a year of the contract.
8. New working arrangements for minor works are being implemented. This should see a better balance being achieved between the work ordered by the County Council and the resources deployed by Ringway to undertake the work.

Task group review of the Council's Residents Parking Scheme Policy

9. Further to my update to the County Council in July, the task group concluded its review in August and presented the draft report to the Committee at its meeting on 14 October 2015.
10. The task group concluded that there is a case for introducing limited flexibility into the policy with regards to implementing residents' parking schemes in some areas where at least half of the properties have access to off-street parking. These relate to:
 - streets close to major employment sites operating beyond the normal working day/week where there is competition for on-street parking space between residents and non-residents (typically those working on the employment site); or
 - where there are concentrations of residents with health and mobility difficulties living in the area needing medical and care visits; or
 - where parking problems would result from new development being planned in a residential area.
11. Existing and new safeguards can be put in place to ensure that residents' parking schemes do not spread in an unplanned way, and continue to be based upon the actual parking needs of an area rather than a desire for exclusivity by those living there.

12. The Committee agreed the report including the recommendations to be presented to the Executive.
13. The final report was presented to the Executive on 27 October 2015. The Executive noted the findings of the report and agreed for the Portfolio Holder, Cllr Don Mackenzie, in discussion with the Corporate Director (BES) to take forward the recommendations in the report.

Fracking

14. As reported in my previous update, our Committee has agreed to set aside its meeting in January to investigate the environmental impacts of fracking, including the safeguards that should be put in place. The meeting will be a joint meeting with the Scrutiny of Health Committee and will be held on Friday 22 January 2016. A range of external witnesses have agreed to attend including regulators, the UK Onshore Operators Group and Friends of the Earth.

County Councillor Andrew Backhouse Chairman

Transport, Economy and Environment Overview and Scrutiny Committee
County Hall
Northallerton

30 October 2015

NORTH YORKSHIRE COUNTY COUNCIL**11 November 2015****SCRUTINY OF HEALTH COMMITTEE – STATEMENT BY THE CHAIRMAN**

The main areas of involvement of the Scrutiny of Health Committee are summarised below.

Developments at the Lambert Hospital, Thirsk

On 4 September 2015 the South Tees Hospitals NHS Foundation Trust announced that the 14-bed ward at Lambert Memorial Hospital in Thirsk would temporarily close on Friday 21 September to address patient safety concerns brought about by staffing pressures.

The ward, which provided general rehabilitation, assessment of patients' present and future care needs, diagnostics, drug initiation and administration, pain control and palliative care, was open 24 hours a day, seven days a week.

We heard that six additional beds would be opened on the Rutson Ward at the Friarage Hospital.

Whilst Members understood the difficulties that NHS nationally and locally is facing filling vacancies we did feel the Trust could have acted sooner to resolve the staffing shortages at the Lambert Hospital. This could have included redeploying staff from other parts of the Trust. We were also surprised at the suddenness of the decision and with no consultation.

While the situation will be reviewed in early 2016 we are concerned as to how people who would have been admitted to hospital will receive the necessary care particularly as we are reaching the winter period.

We requested a further report at our meeting on 6 November 2015 on what is being done across health and social care to mitigate the loss of the beds. I will report verbally on the outcome of those discussions.

Developments in the Provision of Mental Health Services

On 11 May 2015 the Care Quality Commission (CQC) published the results of its inspection of the Tees, Esk and Wear Valleys (TEWV) NHS Foundation Trust. The overall rating for the Trust was "Good" although the CQC raised certain concerns around safety and at the meeting in September we heard how the Trust is addressing these concerns. We were particularly impressed how the Trust has recently set up Section 136 Suites for people with mental health problems who need to be taken to a place of safety rather than being taken to a police station. Suites are now operating in Harrogate, Northallerton and Scarborough.

Members will be aware that Bootham Hospital in York was closed by the CQC at the end of September and while this mainly concerns residents of the City of York Council it does impact on North Yorkshire residents particularly those in the Selby district. On 1 October 2015 the contract for mental health in the York and Selby area was taken over by the Tees, Esk and Wear Valleys NHS Foundation Trust who are now in discussions with the CQC to ensure appropriate action is taken both in the short and long term.

GP Commissioning of Primary Care

I have recently met with all of the Clinical Commissioning Groups to explore how they are dealing with potential conflicts of interest now they are more involved in the commissioning of primary care.

GPs who are members of the CCG will, in effect, be commissioning work from themselves at a local level. In addition most individual GPs are now part of federations which will facilitate them being part of bids for contracts covering larger geographical areas.

I am reassured that the CCGs have introduced appropriate measures in accordance with guidance from NHS England to guard against conflicts of interest although there are a one or two matters that I am following up with a view to understanding more fully how these problems are being managed effectively.

Committee Meeting on 6 November 2015

At this meeting we will also receive a report from the South Tees Hospitals NHS Foundation Trust on its response to the CQC Inspection published in June 2015 which rated the Trust as "Requires Improvement".

We will also receive a report from the Yorkshire Ambulance Service on how it is responding to the CQC Inspection which also rated this service as "Requires Improvement". Discussions will also cover concerns raised by local residents regarding ambulance response times in Craven.

I will report verbally to County Council on the outcome of these discussions.

The York Teaching Hospitals FT was also rated as "Requiring Improvement" in its CQC Inspection published on 8 October 2015. We are liaising with the Trust to agree the best time for them to report to the Committee on how they are addressing the issues raised.

Fracking

We will be holding a joint meeting with the Transport, Economy and Environment Overview and Scrutiny Committee on Friday 22 January 2016 to look at this matter in detail. The objective of the meeting will be to agree policy advice to the Executive with a view to informing publication of the North Yorkshire Minerals and Waste Plan where it deals with issues which relate to Fracking.

In preparation for that meeting we have already met with an independent Public Health expert with a view to informing the lines of enquiry we might pursue in January.

County Councillor Jim Clark
Chairman: North Yorkshire County Council Scrutiny of Health Committee

November 2015

North Yorkshire County Council

11 November 2015

Young People Overview and Scrutiny Committee

Chairman's Statement

1. There has not been a meeting of the Young People Overview and Scrutiny Committee since the last Council meeting, as the meeting scheduled for 23 October has been rearranged for this Friday, 13 November.
2. The meeting on the 13 November is the first of the meetings where the committee has selected an issue to look at in detail. That issue is school leadership and governance in closing the gap in educational achievement within North Yorkshire.
3. It is intended that the committee (during an all-day meeting) will consider evidence, written and oral, from a number of sources including representatives from school governors, head teachers, the Council's Children's and Young People Service, Teaching School Alliances, York University and Joseph Rowntree Trust as well as an up to date presentation on North Yorkshire 2015 educational outcomes.
4. The Committee will look to test the impact of the work that the Council is currently undertaking with school leaders and governors in closing the gap and the progress of the ten priorities described in the Council's closing the gap strategy. After considering the evidence, the Committee will make recommendations, where appropriate, on improvements the council could take to help leaders at school take effective and swift action on closing the gap in educational attainment.
5. The Committee on 13 November will also consider items on the findings from the Lesbian, Gay, Bisexual and Transgender Young People Task and Finish Group and a 12 months update on the report by the Task and Finish Group that looked at Online Safety.

County Councillor Janet Jefferson

Chairman

Young People Overview and Scrutiny Committee

County Hall, Northallerton

26 October 2015

NORTH YORKSHIRE COUNTY COUNCIL

11 November 2015

CARE AND INDEPENDENCE OVERVIEW AND SCRUTINY COMMITTEE

CHAIRMAN'S STATEMENT

Stronger Communities and Living Well

1. Faced with delivering further significant savings by 2020, the Council recognises that there will be services it has traditionally provided that will no longer be available or will need to be delivered in a different way and in partnership with others - such as libraries transitioning to become community managed. This means a shift from the provision of universal services to targeted prevention and programmes to manage future demand on social care budgets. Making that change work well will depend, at least in part, on the success of the Stronger Communities and Living Well Programmes. This is clearly something in which the committee must take an interest. As a starting point, we reviewed the relationship between the two teams and the differences and the inter-dependencies between them.
2. The key characteristic of the delivery of the Stronger Communities Programme, as distinct from the Living Well Service, is it works with communities whereas the focus of the Living Well Service is with individuals.
3. Stronger Communities has set out to work with local organisations, community groups and other partners from the public and private sectors across North Yorkshire, identifying opportunities to co-produce a range of local support and services aimed at improving the well-being of people of all ages.
4. As part of its wider prevention programme - Independence with Support When I Need It - the Council has invested in a new Living Well Service which aims to improve the health, well-being and independence of individuals and in doing so prevent, reduce or delay their need for long-term health and social care support.
5. Whereas the focus for the Stronger Communities programme is to support voluntary and community groups, services and facilities, the Living Well team are working with individuals (and their carers) who are on the cusp of becoming regular users of health and social care services by helping them access local community organisations and supporting them in finding their own solutions to their health and wellbeing goals.
6. The two programmes are therefore inter-dependent and are evidently working together effectively. We asked to be kept informed of the progress of a shared outcomes framework which is being developed to measure future performance so

that when we review the topic again, probably in a year's time, we can properly gauge what has been achieved.

Local Account 2014/2015

7. Given that the Local Account must be an honest assessment of social care performance, it was important that, before it is published, the Committee had an opportunity to review, pass comment and make suggestions for any amendments. As in previous years, we found the document well written and accessible. It passed what for us is perhaps the pivotal test: it is not self-congratulatory.
8. Each year we look at how the Account is published, where it is "on deposit", to whom it is sent - how people can get to see it and comment if they wish. Again this year, it will be published in electronic format only. The cost benefits might speak for themselves, but we received the reassurances we were looking for about the document's continued accessibility. Because hard copies would still be available for those that want and/or need it, and it is intended to continue to spread the word through existing networks, we remain comfortable with this streamlined approach.

North Yorkshire Safeguarding Board's report for 2015/16

9. Since his appointment as the first Independent Chair of the North Yorkshire Adults Safeguarding Board, scrutiny members have enjoyed a warm and professional relationship with Jonathan Phillips. Having now decided to retire, Jonathan presented his final Annual Report to our committee. Jonathan personifies the advantages of having Independent Chairing – transparency, objectivity, mediation, challenge and scrutiny.
10. The evidence in its report for 2015/16 suggests the Board is in a healthy state - governance arrangements are sound; work on community prevention and awareness is robust, and strategic links with other partnerships in localities is good.
11. Responding to questions, Jonathan agreed that putting the Board on a statutory footing has ensured that agencies are more easily accountable and has clarified responsibilities to ensure participation, in ways that guidance, differentially binding on the partners, was not able to. The coming into force of the Care Act is also significant in that it sets out a clear legal framework for how local authorities and other parts of the health and care system should protect adults at risk of abuse or neglect. This gives the board a clear basis in law.
12. When asked for his thoughts on safeguarding training for councillors, Jonathan agreed that the importance of raising elected member awareness to help keep adults at risk safe does not diminish. Councillor Clare Wood agreed wholeheartedly and said she would discuss options with the Corporate Director for Health and Adult Services.

New Horizons

13. The Council awarded contracts to DISC (Developing Initiatives Supporting Communities) and Lifeline in May 2014 for the provision of an integrated, adult substance misuse service for North Yorkshire. DISC was awarded the contract for the Treatment Service, and Lifeline was awarded the contract for the Recovery and Mentoring Service. The committee was optimistic about the initiative's prospects of success when we met the two providers at the start of the contract last year. A year later into the contract, we talked to them again about progress.
14. The services developed include:
 - Supporting 33 GP practices to deliver a drug treatment service, and over 20 pharmacies to deliver a needle exchange service.
 - Supervised consumption service from over 30 pharmacies
15. There have been many impressive achievements:
 - 2618 service users have engaged with the service since October 2014.
 - The Single Point of Contact service (SPOC) consistently received over 1000 calls per week in the initial months of operation, and it continues to receive in excess of 6,000 calls per month.
 - The number of community based 'Meet and Greet' and 'Recovery' groups across North Yorkshire has expanded to over 40. North Yorkshire Horizons inherited only a couple from previous service providers. Groups operate in all localities across North Yorkshire.
 - 262 individuals have 'successfully completed treatment' between October 2014 and 30th June 2015 and no longer require support from the North Yorkshire Horizons Treatment Service.
16. These results and achievements are to be commended. It shows that many people are receiving the support they need to turn their lives around. We will turn to this subject again in a years' time.

COUNTY COUNCILLOR PATRICK MULLIGAN

Chairman, Care and Independence Overview and Scrutiny Committee
County Hall,
NORTHALLERTON

November 2015

Background Documents - Nil.

North Yorkshire County Council**11 November 2015****Corporate and Partnerships Overview and Scrutiny Committee****Chairman's Statement**

1. My statement for this full council includes details of the Committee meeting held on 12 October 2015.
2. The Committee considered presentations on property rationalisation and on the Council's SmartSolutions service.
3. In respect of property rationalisation, the Committee received a presentation that detailed the work that was being done by the Council on the use of its buildings and how they could be changed to increase staff productivity. The Committee was also advised of the future plans for property within Scarborough and Northallerton as well as the recent disposal of buildings in these areas.
4. The Committee considered that it would be useful to set up a Task and Finish Group to look at the existing work being undertaken by the Council on the rationalisation and disposal of its property. The Group would seek to help develop specific rationalisation opportunities with the aim of enabling the County Council to deliver better buildings and additional financial savings.
5. The Task and Finish Group will comprise of County Councillors Val Arnold, Derek Bastiman, Bernard Bateman, John Blackburn, Cliff Lunn, John Randerson and Tim Swales. It is anticipated that the Group will need to consider the council's properties area by area and in doing so, will let the individual Councillors for that area know when the meeting(s) for their area will be so that they can attend if they wish to.
6. For the Council's SmartSolutions service, the committee received a presentation detailing the work of this service. It was noted that SmartSolutions was entirely self-funding, in 2014/15 it made a £600,000 surplus after paying the Council £1.3m for operating costs with its turnover increased from £45m to £46.7m.
7. The Committee concluded that it wanted to see an update detailing the financial progress of SmartSolutions to be provided to the Committee in 12 months' time.
8. The Committee's next meeting will be held on 16 November 2015 when it will consider the progress being made with the community groups on their local library prior to it being considered by the Council's Executive and on the development of the Customer Strategy towards 2020.

County Councillor Derek Bastiman**Chairman - Corporate and Partnerships Overview and Scrutiny Committee**

County Hall, Northallerton

26 October 2015

Meetings of the County Council - Evacuation in Emergency

Although it is very unlikely that there will be a fire, or any other emergency, on the day of a meeting of the County Council, it remains a possibility that such an emergency will arise. The following guidance notes are intended to assist Members of the Council and the public to evacuate the building safely, in such circumstances.

The Council Chamber, and the associated Public Gallery, pose a number of difficulties for rapid evacuation in an emergency, not least being the considerable number of people who can be in the Chamber and the Gallery at any time, but also because of evacuation routes from the building. If, in the case of a fire or other emergency, the main staircase were to be impassable, it would be necessary to evacuate the Council Chamber through the Public Gallery and, from there, down the staircase that leads from the Public Gallery to the central courtyard. It is not possible, however, to know which route is most appropriate, if an alarm is sounded, without a quick preliminary examination being made.

(a) Therefore, if the fire alarm is sounded during a meeting of the County Council:-

- the Democratic Services Manager (or another Democratic Services Officer) will act as Fire Evacuation Warden and will issue instructions on the appropriate exit to use, as soon as it is established by a Democratic Services officer whether the main staircase is clear of fire or obstruction;
- please leave your seat without delay, so that you are ready to leave the Chamber when the evacuation route is clear;
- if evacuation is via the main staircase, please leave the building by the main doors, but assemble on the south side car park (with Members' parking bays marked in red);
- if evacuation is via the Public Gallery, please leave the Chamber via the doors in the Labour/Liberal Democrat corner of the room, through the Public Gallery and down the staircase to the centre courtyard, from there via the courtyard gate to assemble in the north side car park (by the Superintendent's house on Racecourse Lane);
- Democratic Services staff will ensure that the Chamber and Public Gallery are cleared, that windows and doors are closed wherever possible, and will report to the Fire Evacuation Controller.

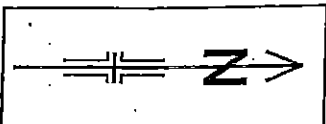
(b) If the fire alarm is sounded during Group meetings:-

- please close all windows and proceed to the nearest exit (subject to that being free of fire or other obstruction) closing any doors behind you;
- check that no-one has been left in the room in which you are meeting;
- assemble on the south side car park (with Members' parking bays marked in red); and
- ask one of the Group to report to the Fire Evacuation Controller who will be at the main entrance doors, (without re-entering the building) that the room you evacuated was clear of people.

(c) If you are in another room when the fire alarm is sounded, for example your Group Room, the Members' Lounge or Dining Room:-

- please ensure that no-one else remains in the room;
- check (as far as reasonably practicable) that windows and adjoining doors are closed;
- close the door after leaving the room and leave the building by the nearest exit
- then, without re-entering the building, report to the Fire Evacuation Controller at the main entrance doors that the room which you evacuated was clear of other persons.

(NOTE: These notes and the plan overleaf seek to do no more than give outline guidance to Members on action they should take if the fire alarm is sounded while they are in the building. It is not possible to provide detailed guidance which will cover every eventuality. The core purposes of the guidance note are to assist with the safe evacuation of all persons in the building and to ensure that the officer acting as Fire Evacuation Controller is able to give the Fire and Rescue Service, when they attend any fire, the best achievable information about whether any persons may remain in the building and, if so, their likely location. Every report of a room being clear of persons assists substantially in this task. The Democratic Services Manager will be pleased to receive any comments about these guidance notes, particularly as to how they might be improved).



Members
Car Parking

Visitors
Car Parking

Pond

Pond

**SOUTH SIDE
CAR PARK**

Fire Assembly
Point

MAIN
EVACUATION ROUTE

Council
Chamber

Fire Assembly
Point

**NORTH SIDE
CAR PARK**

SECONDARY
EVACUATION ROUTE

El Sub Sid

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